Southern Tasmania Industrial Land Study

Stage 1 Final Report

STCA

December 2011



Southern Tasmanian Councils Authority (STCA)

This report has been prepared by: **SGS Economics and Planning Pty Ltd**ACN 007 437 729

Level 5 171 Latrobe Street MELBOURNE VIC 3000

> P: + 61 3 8616 0331 F: + 61 3 8616 0332

E: sqsvic@sqsep.com.au
W: www.sqsep.com.au

Offices in Brisbane, Canberra, Hobart, Melbourne, Perth, Sydney



Exe	cutive	Summary	1
1	Introd	duction	9
1.1	Backgro	und	9
1.2	Aim		9
1.3	Remaind	der of this Report	9
2	nal Context	11	
2.1	Regional	l Context	11
	2.1.1	Population and Skills Base	11
	2.1.2	Employment and Industry	15
2.2	Industria	al Development	16
	2.2.1	Industrial Specialisation	16
	2.2.2	Turnover and production	36
	2.2.3	Conclusions	39
2.3	Industria	al Land Use	40
	2.3.1	Existing Industry Estates	
	2.3.2	Opportunities and Challenges	43
	2.3.3	Industrial Land Use Patterns	
2.4	Infrastru	ucture and Investments	50
3	Demai	nd for Industrial Land	53
3.1	A Revise	ed Methodology	53
3.2	Land der	mand Projections	54
4	Vacan	t Industrial Land	61
4.1	Vacant L	_and Verification Process	61
4.2	Assessm	nent of Vacant Industrial Land	64
	4.2.1	Brighton Vacant and Suitable Industrial Land Assessment	65
	4.2.2	Glenorchy Vacant and Suitable Industrial Land Assessment	68
	4.2.3	Clarence Vacant and Suitable Industrial Land Assessment	71
	4.2.4	Sorell Vacant and Suitable Industrial Land Assessment	79
	4.2.5	Kingborough Vacant and Suitable Industrial Land Assessment	81
	4.2.6	Derwent Valley Vacant and Suitable Industrial Land Assessment	86
	4.2.7	Huon Valley Vacant and Suitable Industrial Land Assessment	88
	4.2.8	Glamorgan-Spring Bay Vacant and Suitable Industrial Land Assessment	94
	4.2.9	Central Highlands and Southern Midlands Vacant and Suitable Industrial Lan	ıd 97
	4.2.10	Overview of Vacant and Suitable Industrial Land	98
4.3	Infill Cap	pacity of Existing Land	98
5	Compa	arison of Demand and Supply of Industrial Land	100
5 1	Local Se	rvice Industries	100

Table of Contents

5.2		parison for Other Industries	
5.3	Reco	ommendations and Conclusions	107
Table	s		
Table	1 Su	mmary of Industrial Land Demand Projections by Region (in ha), 2011-2041	5
Table		Supply and Demand by Local Service Industries (in ha)	
Table	3	Estimated Industry Growth in Turnover, 2007-08 to 2008-09	
Table	4	Share of Southern Councils Turnover, 2008-09	
Table	5	Industrial Precincts in Southern Tasmania, by land area	41
Table	6	Land, location and access requirements for various activities	49
Table	7	Summary of Industrial Land Demand Projections by Region	
Table	8 Va	cant Industrial Land in Central Highlands and Southern Midlands	97
Table	9	Summary of vacant and suitable industrial land	98
Table	10	Supply and demand of vacant industrial land (in ha), 2011 -2041	100
Table	11	Vacant and Suitable Industrial Land with Demand by Local Service Industries (in ha)	
Table	12	Vacant and Suitable Industrial Land after Allowing for Local Service Industries (in ha)	
Table	13	Land Supply, Demand and Shortfalls for Transport, Warehousing and Export Oriented	t
		Industries*	104
Table	14	Shortfalls of Industrial Land in Greater Hobart (in ha)	106
Figur			
Figure		Industrial Estates in Southern Tasmania	
Figure		Industrial Land Demand by Category – Medium-term (in ha)	
Figure		Proportion of Population and Highest Level of Schooling, 2006	
Figure		Post-Secondary Education Levels, 2006	
Figure		Share of Employment by Occupation Type, 2006	
Figure		Shares of Occupations by Type, 2006	
Figure	2	Location Quotients for Southern Tasmania, 2001 & 2006	
Figure		Agricultural Location Quotients for Southern Tasmania, 2001 & 2006	
Figure	9	Manufacturing Location Quotients for the Southern Tasmania, 2001 & 2006	
Figure		Location Quotients for Glenorchy, 2001 & 2006	
_		Location Quotients for Brighton, 2001 & 2006	
_		Employment in Transport Industry of Brighton, 2006	
-		Location Quotienst for Clarence, 2001 & 2006	
-		Location Quotients for Hobart, 2001 & 2006	
		Location Quotients for Kingborough, 2001 & 2006	
		Location Quotients for Huon Valley, 2001 & 2006	
		Distribution of Agricultural Employment in Huon Valley, 2006	
Figure	18	Location Quotients for Derwent Valley, 2001 & 2006	28
Figure	19	Distribution of Manufacturing Employment in Derwent Valley, 2006	29
-		Location Quotients for Tasman, 2001 & 2006	
_		Distribution of Agricultural Employment in Tasman, 2006	
		Location Quotients for Southern Midlands, 2001 & 2006	
Figure	23	Location Quotients for Central Highlands, 2001 &2006	33
Figure	24	Location Quotients for Sorell, 2001 & 2006	34
Figure	25	Location Quotients for Glamorgan-Spring Bay, 2001 & 2006	35



Table of Contents

Figure 26	Manufacturing employment and sales and service income in Tasmania	37
_	Share of Turnover by Industry, 2008-09	
	Industrial Estates in Southern Tasmania	
	Industrial Land Demand by Category (in ha) 2011-2016	
	Industrial Land Demand by Category (in ha) 2011-2026	
	Industrial Land Demand by Category (in ha) 2011-2041	
	Industrial Land Demand for Local Service Industries, 2011-2016	
	Industrial Land Demand for Local Service Industries, 2011-2026	
	Industrial Land Demand for Local Service Industries, 2011-2041	
	Vacant Industrial Land Parcels by Council, 2011	
Figure 36	Vacant Industrial Land Area by Council, 2011	63
Figure 37	Vacant Industrial Land Parcels by Lot Size, 2011	63
	Vacant Land by Parcel Size (% of total vacant stock), 2001	
Figure 39	Vacant Industrial Land in Brighton and Parcel Land Gradients	66
Figure 40	Vacant Industrial Land in Brighton and Nearby Sensitive Uses	67
Figure 41	Vacant Industrial Land in Glenorchy and Parcel Land Gradients	69
Figure 42	Vacant Industrial Land in Glenorchy and Nearby Sensitive Uses	70
Figure 43	Vacant Industrial Land in Risdon Vale and Mornington, Parcel Land Gradients	72
Figure 44	Vacant Industrial Land in Risdon Vale and Mornington, Nearby Sensitive Uses	73
Figure 45	Vacant Industrial Land around Cambridge, Parcel Land Gradients	74
Figure 46	Vacant Industrial Land around Cambridge, Nearby Sensitive Uses	75
Figure 47	Vacant Industrial Land in Rokeby and Parcel Land Gradients	76
Figure 48	Vacant Industrial Land in Rokeby and Nearby Sensitive Uses	77
Figure 49	Vacant Industrial Land in Sorell, Parcel Land Gradients	79
Figure 50	Vacant Industrial Land in Sorell and Nearby Sensitive Uses	80
Figure 51	Vacant Industrial Land in Huntingfield and Firthside, Parcel Land Gradients	81
Figure 52	Vacant Industrial Land in Huntingfield and Firthside and Nearby Sensitive Uses	82
Figure 53	Vacant Industrial Land in Electrona and Margate, Parcel Land Gradients	83
Figure 54	Vacant Industrial Land in Electrona and Margate and Nearby Sensitive Uses	84
Figure 55	Vacant Industrial Land in Derwent Valley, Parcel Land Gradients	86
Figure 56	Vacant Industrial Land in Derwent Valley and Nearby Sensitive Uses	87
Figure 57	Vacant Industrial Land in Cygnet, Parcel Land Gradients	88
Figure 58	Vacant Industrial Land in Cygnet and Nearby Sensitive Uses	89
Figure 59	Vacant Industrial Land in Geeveston, Parcel Land Gradients	90
Figure 60	Vacant Industrial Land in Geeveston and Nearby Sensitive Uses	91
Figure 61	Vacant Industrial Land near Dover, Parcel Land Gradients	92
Figure 62	Vacant Industrial Land near Dover and Nearby Sensitive Uses	93
Figure 63	Vacant Industrial Land in Triabunna, Parcel Land Gradients	95
Figure 64	Vacant Industrial Land in Triahunna and Nearby Sensitive Uses	96



Executive Summary

The key aim of this study is to provide for a 15-year supply of industrially zoned land within the new pending planning schemes and to identify longer term industrial land within strategic planning documents.

Stage 1 aims to assess the supply of vacant industrial land in the study area and compares this with demand for industrial land over a 5, 15 and 30 year period. The outcomes of Stage 1 are estimates of any shortfalls and/or oversupplies of industrial land for industrial uses by type.

Stage 2 aims to identify and assess options for potential future new and/or expanded sites for locally significant industrial land clusters, regionally significant industrial land clusters and sites of major industrial activity.

This report presents the findings of Stage 1 and includes conclusions and recommendations for consideration in Stage 2 of the study.

Economic Profile

The Southern Tasmanian regional economy is vitally important to the State. There are an estimated 94,000 jobs in the region with 92% located in Greater Hobart and 47% in Hobart municipality alone. In the Southern Region, the Forestry, Fishing and Agriculture industry contributes significantly to the region's employment profile.

From 2001 to 2006 the manufacturing sector has seen a loss of employment. The decline in terms of employment is largely a result of the rise of China and increased outsourcing, which takes advantages of wage disparities between Australia and the rising Asian economies. This trend in manufacturing is expected to continue into the future. However, analysis of recent turnover data (2007 to 2009) indicates that local production and productivity have continued to increase in this sector.

Compared to the national employment profile, the region has relative strengths in the food and beverages manufacturing, wood and paper processing and the textile and clothing industries.

Glenorchy continues to be the industrial centre of Southern Tasmania. The key competitive industries are manufacturing, electricity, gas, water and waste services, construction, wholesale trade and transport, postal and warehousing.

Brighton has developed at a rapid pace to be the transport and warehousing hub of Greater Hobart.

Clarence has a mixed industrial base. Clarence is experiencing a shift towards service industries, in line with the national trend. Similarly, Kingborough too is becoming more service orientated.

Hobart has a high concentration of public administration and advanced business services in the city. As the city becomes increasingly service orientated, industries that require a lot of affordable



land, such as manufacturing, are being pushed outwards towards the fringes of the metropolitan area.

The economic base of the Huon Valley continues to rely on the agricultural sector, comprising of forestry, which has been in decline, and aquaculture which continues to expand. Tasman municipality too has a strong agricultural sector within which aquaculture and commercial fishing play a key role. The Derwent Valley continues to rely on the paper processing industry (Norske Skog).

Comparative analysis of employment by industry in the region identifies the key growth industries to be agriculture, aquaculture, some niche manufacturing industries, wholesale and transport.

Growth in manufacturing is primarily driven by growth in productivity either by technological adaptation or raising the skills of the workforce, with overall employment falling despite growth in turnover.

The native logging industry in Southern Tasmania has been going through a period of structural decline and repositioning. As such, wood processing and paper manufacturing have been consequently affected. Anecdotally, the decline of the industry has levelled off recently.

Transport and warehousing, especially in Brighton is predicted to experience sustained growth. Relocation of the rail yards from Hobart to Brighton will further drive land demand for transport and warehousing businesses in the Brighton area.

Industrial Land Use Patterns

In the STCA Land Use Strategy for Southern Tasmania (2011) Industrial Activity is defined as:

"...the manufacturing, assembling, processing, storage and distribution of products and goods. It can include wholesaling and retailing of goods and may include some uses associated with primary production."

As noted in *Making the Right Connections: Industrial Land Availability* there are currently nine major export oriented industrial sites. Other industrial estates are spread throughout the region. The following map highlights the key existing industrial estates in Southern Tasmania.



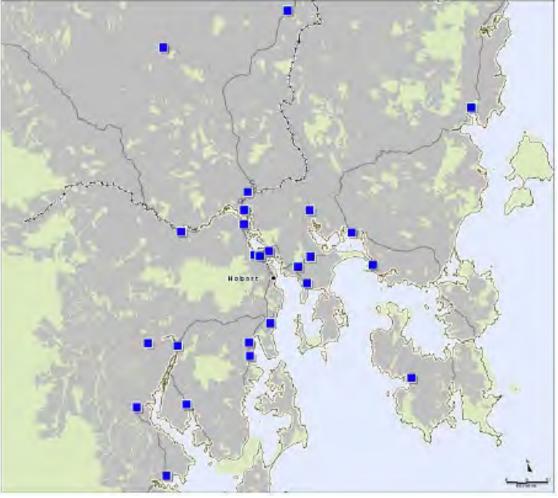


Figure 1 Industrial Estates in Southern Tasmania

* Table 5 on pages 41, 42 contains a complete overview of all industrial precincts and their relative sizes Source: SGS (2011)

Key issues in providing new industrial land and in developing industrial uses include; land use conflicts, climate change, environmental challenges, the roll-out of the regional irrigation schemes and industrial specific needs.

Local service industries are primarily population driven. Demographic changes and trends in income and household expenditure patterns largely determine the growth of these industries and consequently, their demand for industrial land. Land use planning for local service industries should primarily take place at the local level. It is however important for municipalities to understand what is happening in nearby Councils and collaborate where useful. This is especially true in urbanised areas where Councils may not be able to accommodate demand within their municipality, resulting in local service industries spilling over into nearby areas.

Export industries involve industries that export their products outside the region to other parts of the state, to the mainland or overseas. Export oriented industries, and their demand for land, are largely driven by national and global market opportunities and international terms of trade. It

includes; most primary product processing and basic material processing, larger scale or specialised manufacturing, and larger centralised distribution hubs. Export oriented industries include support industries and services to export industries. Increasingly, export oriented industrial firms are small and medium-sized firms and firms with activities that are of a light industrial nature. These export oriented firms may not need to locate at sites that are suitable for major impact or heavy industrial production, which was characteristic for the traditional export oriented industries.

Planning for <u>major</u> export oriented industries can be complex. Land demand by major export oriented industries is both infrequent and unpredictable. It is infrequent in the sense that it involves one-off major investments that may only occur once every ten or twenty years. It is unpredictable in the sense that it is uncertain exactly when this demand will occur. Rezoning extensive areas of land in anticipation of demand that may or may not materialise may be an inefficient approach. A more cost-effective approach would be to identify potential locations for industrial land zoning, so as to ensure the land is available for rezoning and in the interim used in a way that does not prevent future industrial use. Further, it is important to ensure planning processes run smoothly and as quickly as possible in order to effectively accommodate demand *when* it occurs. Current mechanisms are projects of State and regional significance and combined permit and amendment process (Section 43 A).

Demand for Industrial Land

The industrial land demand projections are based on recent research compiled for the Department of Economic Development, Tourism and the Arts (DEDTA). Compared to earlier research undertaken in 2006 and 2008, the methodology has been revised on a number of key points.

The updated industrial land demand projections no longer include industrial uses on agricultural properties and mining and resource sites. The projections are for industrial zoned land only. The new projections make a distinction between four industrial types of activity:

- Local service industries, which are population driven;
- Export oriented industries, which are driven by market opportunities to export
 to the mainland and overseas. The uptake of the irrigation schemes and resulting
 agricultural transition and growth of export clusters are key determinants;
- Transport, warehousing and wholesales, which are intermediate industries
 driven by both population and export growth and trend to gain higher efficiencies
 with Just-in-Time (JiT) distribution processes. In the previous study this industry
 was distributed between local service and export oriented industries;
- Bulky goods retailing, driven by population growth and the sector specific characteristics most notably the matured life cycle of this subsector.

Two scenarios were developed for projecting the future demand of industrial land in Tasmania over the next 30 years. Both scenarios are based on plausible assumptions about the state's future. One scenario provides land estimates according to a low scenario and the other according to a high scenario. The scenarios provide a range (between low and high) within which future actual land demand is expected to lie.



For the medium-term (2011 to 2026), industrial land demand in Southern Tasmania is expected to lie between 148 and 212 hectares.

250 200 150 100 50 Transport Bulky Local & Export Total service Goods Warehousi ng High Scenario 44 9 33 125 212 Low Scenario 35 19 86 148

Figure 2 Industrial Land Demand by Category – Medium-term (in ha)

Land demand totals for Southern Tasmania

Source: SGS (2011)

For comparison, Table 1 shows the total industrial land demand projections for the three Tasmanian regions and Tasmania as a whole.

Table 1 Summary of Industrial Land Demand Projections by Region (in ha), 2011-2041

	2011-2016		2011-2026		2011-2041	
Range	Low	High	Low	High	Low High	
North-West	30	42	94	136	210 301	
Northern	28	40	88	127	194 277	
Southern	47	66	148	212	328 467	
Tasmania	105	148	330	474	732 1,046	

Source: SGS (2011)

In addition, land demand projections are provided at the local level for local service industries (see report).



Vacant and Suitable Industrial Land

The land suitability analysis has significantly narrowed the available supply of vacant and suitable industrial land in Southern Tasmania. The suitability of vacant land for industrial use was investigated for all sites in terms of slope (average gradient of less than 10% is deemed suitable), nearby sensitive uses such as residential and natural conservation areas and risks from sea level rise. The initially vacant land supply of 199 hectares or 94 parcels has been diminished to **141** hectares or 67 parcels.

Comparison of Demand for Land with Vacant and Suitable Supply

In general terms, current supply is sufficient to meet demand over the next five years, without taking account of site location and lot size. In the medium-term however, there is a projected shortfall of industrial land for the next fifteen years (2011-2026).

When planning for industrial land, the aim should be to accommodate demand for local service industries locally wherever possible. Most municipalities have sufficient land to accommodate local industries. However, a number of municipalities, mostly the strongly urbanised areas, have insufficient land to meet local service industry demand (Table 2). If it is not possible to create more industrial land or to make better use of existing land, this demand will 'flow over' into nearby municipalities.

Table 2 Supply and Demand by Local Service Industries (in ha)

	2011	2011-2026		2011-2026	
	Land Supply	Demand for local service industries		Shortfalls	
		low	high	low	high
Brighton	6.7	1.6	1.7		
Clarence	81.1	4.4	5.5		
Derwent Valley	0.6	0.7	0.8		
Glenorchy	0.8	7.7	9.6	-6.9	-8.8
Hobart	0	11.7	14.5	-11.7	-14.5
Kingborough	3.6	4.8	6	-1.2	-2.4
Sorell	0.3	1.5	1.8	-1.2	-1.5
Central Highlands	15.2	0.1	0.1		
Glamorgan-Spring Bay	2.3	0.9	1.1		
Huon Valley	23	1.8	2.2		
Southern Midlands	7	0.2	0.2		
Tasman	0	0.1	0.2	-0.1	-0.2
Grand total	141	36	44	-21	-27

Source: SGS, 2011



Demand for land by export oriented industries and transport and warehousing needs to be accommodated at the regional level. Further, it should be noted that the Greater Hobart area, where 92% of the current economic activity takes place, should be earmarked as the preferred area for most of these industries to be located. Greater Hobart has relatively good transport connections interstate and internationally, as well as a large and skilled work force, supporting institutions and a service industry base. Those industries that rely on agriculture and natural resources would benefit from locating in the more regional municipalities of Southern Tasmania.

The expected shortfall of industrial land for export oriented industries and transport and warehousing over the next 15 years would up to 57 hectares when considering all available land in the entire region. When considering that the majority of demand (92%) would occur within Greater Hobart, then the **shortfall** of land in Greater Hobart is expected to be **34 to 88 hectares**. For the regional areas in Southern Tasmania there is in principle no shortfall of industrial land for export industries and transport and warehousing.

In short, the following list summarises the issues and tasks that need to be addressed in **Stage 2** of this study:

- Shortfalls of local industrial land to accommodate future demand for local service industries over the period 2011-2026 in:
 - o Glenorchy
 - o Kingborough
 - Sorell
 - Hobart and
 - minor shortfalls in Tasman.
- Potential shortfalls for local service industries based on current lot sizes and competing demand from transport and warehousing and export oriented industries in Brighton.
- Shortfalls of regionally significant industrial land to accommodate future demand for transport & warehousing and export oriented industries of between 34 and 88 hectares. Of this total, between 7 and 18 hectares would be for export oriented industries and 27 to 70 hectares for transport & warehousing. The additional land needs should primarily be catered for within Greater Hobart.
- Identified potential future locations for industrial development in this report, including¹:
 - Clarence (Kennedy Road and adjacent to the Hobart International Airport)
 - o Brighton (New industrial park adjacent to new Intermodal Transport Hub)
 - Huon Valley (Potential for new industrial land in Huonville as identified in Huon Valley Land Use and Development Strategy).

¹ In addition, SGS will consider sites that have been identified as part of a survey amongst all Councils as part of the Industrial land Demand Study (2011-2041) for DEDTA, and any other sites that may be suggested as part of the Stage 2 process.



- Accessibility and road infrastructure capacity to regionally significant industrial land supplies in Clarence and elsewhere.
- Identify and consider, in broad terms only, potential sites to accommodate long term industrial land demand (30 year horizon) of between 188 and 326 hectares.

1 Introduction

1.1 Background

The Southern Tasmania Industrial Land study is an initiative by the Southern Tasmanian Councils Authority (STCA) and the twelve municipalities it represents.

Examinations as part of the Southern Regional Land Use Strategy (SRLUS) indicate:

- There is an apparent shortage of industrial land within the region, which may manifest within the short to medium term;
- Many existing industrial sites are constrained by surrounding land uses; and
- The availability of sufficient and suitable industrial zoned land is critical to the economic performance and prosperity of the region.

1.2 Aim

The key aim of this study is to provide for a 15-year supply of industrially zoned land within the new pending planning schemes and to identify longer term industrial land within strategic planning documents.

Stage 1 aims to assess the supply of vacant industrial land in the study area and compares this with demand for industrial land over a 5, 15 and 30 year period. The outcomes of Stage 1 are estimates of any shortfalls and/or oversupplies of industrial land for industrial uses by type.

Stage 2 aims to identify and assess options for potential future new and/or expanded sites for locally significant industrial land clusters, regionally significant industrial land clusters and sites of major industrial activity. Stage 2 will provide a detailed site analysis and spatial definition of preferred regionally significant industrial land clusters. This analysis is envisaged to inform the allocation of industrial land zoning for the new planning schemes. The outcome of Stage 2 is a regional industrial land strategy.

This report presents the findings of Stage 1 and includes conclusions and recommendations for consideration in Stage 2 of the study.

1.3 Remainder of this Report

Section 2 provides a socio-economic background to the study area and to industrial development in the study area.

Section 3 provides a summary and interpretation of the results of the Industrial Land Demand Study for Tasmania (2011-2041). SGS submitted the draft report of this study in September 2011.

Section 4 presents the results of the Industrial Land Audit which SGS undertook to investigate, estimate, confirm and assess the supply of vacant and suitable industrial land that is available in Southern Tasmania.

Finally, Section 5 provides a comparison of demand for and supply of vacant industrial land over the next 5, 15 and 30 years. It identifies shortfalls of land by location and by type of industry. It also lists a number of issues that need to be addressed in Stage 2 of this study.

2 Regional Context

This section provides a regional overview of Southern Tasmania in relation to industrial land use and includes a regional economic profile, existing industrial estates in Southern Tasmania, industrial land use challenges and issues of infrastructure and investment. The section is based on a review of existing studies, strategies and policies that affect industrial land development and use and regional infrastructure provision in the Southern Tasmania Councils Authority (STCA) area. Appendix A provides an overview of the documents that were reviewed.

In addition, a range of statistical data has been sourced.

2.1 Regional Context

2.1.1 Population and Skills Base

Southern Tasmania was estimated to have 241,000 residents in 2006, comprising approximately 48% of the State's total population. Southern Tasmania has had historically low population growth when compared to mainland centres. From 2001 to 2008 the region's population growth was 0.9%. per annum. It is expected that moderate population growth will continue in future years. The rate of growth will be influenced by fertility, mortality and migration. The population is ageing with a median age of 39.6 years in 2006, an increase from a median of 34.1 in 2001. The ageing population and slow to moderate growth rates present a challenge to the region, which increasingly finds it difficult to source skilled workers for key industries such as advanced manufacturing (STCA Regional Land Use Strategy for Southern Tasmania 2011).

Three aspects of the skills base of Southern Tasmania were explored by SGS's previous studies. First, secondary education levels were compared to both the regional and Australia wide averages. Second, the levels of advanced education in Southern Tasmania were compared to Australia. Third, the distribution of employment by job classification was compared, where appropriate to the regional and national economies. These three steps identified any significant disparities between the national and regional economies in terms of human capital.

Base levels of education provide some of the skills required to grow an economy. Graduating Secondary school from year 10 onwards is considered the base level of education throughout Australia. Legislation dictates that no child can leave school, training or some apprenticeship until the age of 17.

Comparisons of national and regional base education levels reveal that Southern Tasmania has a relatively low skilled population, with the exception of Hobart and Kingborough. Brighton has the lowest levels of base education, with almost 20% of the population under the national average of people who have at least a year 12 education, shown in Figure 3.

The higher levels of advanced education evident in Hobart stems from the type of employment that tends to occur in capital cities. High value, knowledge intensive jobs are mainly located within cities due to the benefits of economies of scope and scale, which is also known as agglomeration benefits. These jobs are also comparatively highly paid. In order to access these jobs prospective employees usually require a higher level of education. In Tasmania, people can generally afford to live close to their work. Due to these two factors (type of employment and location of employment) it is expected to have higher levels of education and a more advanced workforce.

Low levels of education are not necessarily a problem for a region. Whether or not it is a problem depends entirely on the comparative advantage and future strategic aspirations of the region. For example, if a rural area currently dependent on agriculture was strategically targeting a high value, complex form of manufacturing for growth that industry would require specialised workers. If low levels of education are present in an area or the education is not in line with the skills required to grow that form of manufacturing the industry may struggle to grow.

Generally speaking, the increased international competition with countries that offer lower wages poses a continuous risk to the regional economy. Diversifying into higher value added industries is seen as a strategic necessity. The skills base in Southern Tasmania is an ongoing point of concern for the Tasmanian government. Any attempt to move into higher value added industries requires a re-alignment of the skills with the region. Addressing skills is crucial in altering the composition of an economy.

The differences in the levels of schooling attained throughout the region are not necessarily an indication of a drawback for growth of a region. Dynamics of specific areas need to be accounted for when ascertaining whether or not a region requires higher levels of formal education.

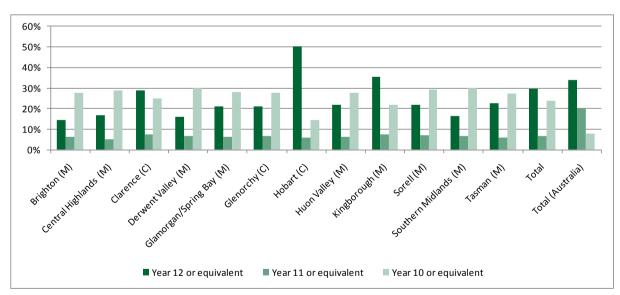


Figure 3 Proportion of Population and Highest Level of Schooling, 2006

Source: ABS, Census (2006).

Figure 4 shows the share of higher education by type, comparing the Southern Tasmania region with the national average. As is illustrated, there is little difference in higher education attainment between the two.

The figure demonstrates that post-secondary education is taken up at a fairly high rate. A conservative estimation (which assumes that those cited as "not stated" and "inadequately described" did not participate in higher education) estimates that 30% of the population sought some further level of education or training.

70% 60% 50% 40% 30% 20% 10% 0% Not applicable Certificate Level Advanced Bachelor or Levelof Level of Diploma and Higher education education not Diploma Level inadequately stated described ■ Southern Councils Australia

Figure 4 Post-Secondary Education Levels, 2006

Source: ABS, Census (2006).

A strong relationship between higher education attainment and occupation type is evident when comparing the national and regional employment profiles. Much like the levels of higher education, there is not a significant disparity between the nation and the region (Figure 5).

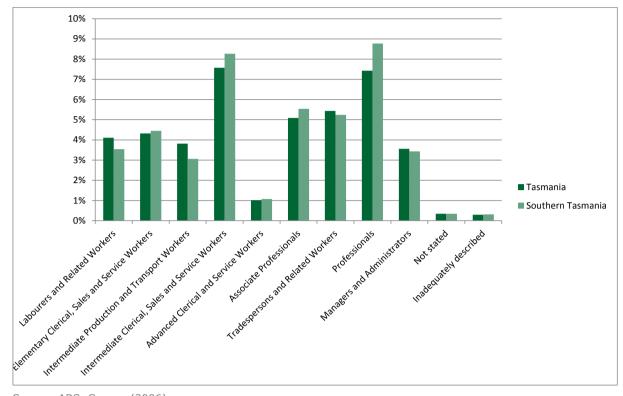


Figure 5 Share of Employment by Occupation Type, 2006

Source: ABS, Census (2006).

While at a regional level occupation type mirrors national patterns, at an LGA level this is not the case. For example, comparing Brighton, which had the lowest levels of year 12 education, with the well education population of Hobart and the national average highlights the disparities within the region.

The levels of education relate to the types of employment found within the LGA. Hobart, with its highly educated population would have strategic advantages for professional employment relative to Brighton and the national average (see Figure 6).

The relationship would be similar when comparing any rural region with an urbanised area and does not indicate that there is a disadvantage to Brighton. What the figure does indicate is that the region, as a whole is diverse and has many different economic factors impacting on it.

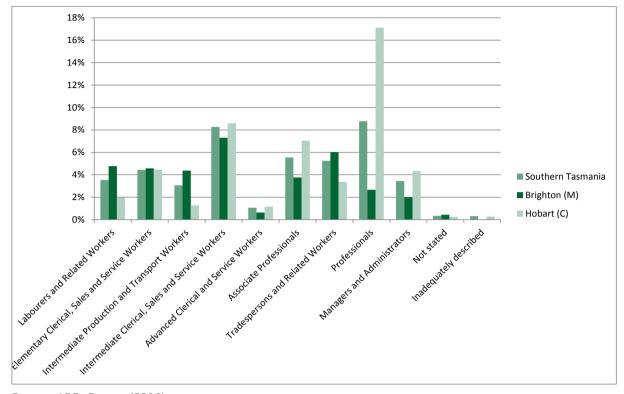


Figure 6 Shares of Occupations by Type, 2006

Source: ABS, Census (2006).

2.1.2 Employment and Industry

The region's economy is vitally important to the State. There are an estimated 94,000 jobs in the region with 92% located in Greater Hobart and 47% in Hobart municipality alone. In the Southern Region the Forestry, Fishing and Agriculture industry significantly contributes to the region's employment profile. Other dominant industries of employment include Retail Trade (16% of the region's employment) and Health and Community Services (13%), followed by Government Administration and Defence (11.5%), Education (8.8%), Property and Business Services (8.5%), Accommodation, Cafes and Restaurants (5.7%) and Construction (5.1%). In comparison Manufacturing comprises 4.7% of the region's employment, Transport and Storage comprises 3.5% and Wholesale Trade comprises 3.4% of the employment profile.

From 2001 to 2006 employment growth was strongest in Government Administration and Defence, adding 3,250 jobs. The Manufacturing, Wholesale Trade and Agriculture, Forestry and Fishing sectors saw a loss of employment over the same period. The manufacturing sector saw the largest loss of employment with 499 jobs lost between 2001 and 2006 (STCA *Regional Land Use Strategy for Southern Tasmania 2011*). However, analysis of recent turnover data (2007 to 2009) indicates that production and productivity continue to increase in these sectors (see section 2.2.2).

2.2 Industrial Development

2.2.1 Industrial Specialisation

Employment by industry data provides an understanding of the economic strengths and specialisations of regions.

Relative employment comparisons between regions can be made through using the Location Quotient (LQ) technique. The LQ measures the proportion of employment in certain industries relative to the proportions in other regions. In the following LQ analysis the Southern Statistical District (SD) will be compared to Australia as a whole and the Local Government Areas (LGA's) of the Southern region.

If an industry has an LQ of 1 there is an equal share of employment between national and regional employment for a particular industry. A value above 1 indicates a greater proportion, whereas a LQ value of less than 1 represents a relatively lower share of employment for that industry compared to the national average.

This analysis implicitly incorporates the attributes of a region. The attributes or characteristics of a region enable comparative advantages. Economies, due to their physical, technological and intellectual characteristics can have cost, productivity and other strategic advantages relative to other economies. This is widely considered to be one of the origins of international trade and in an increasingly global economy dependent on trade it can be considered one of the drivers of which industries locate and thrive in economies. The theory of comparative advantage generally applies to entire economies rather than specific regions within a country, but the theory and application of the theory can be applied to regions as well as entire economies.

These advantages lead to differing proportions of employment in a region, which is revealed through the LQ analysis. When the value is greater than 1 it is an indication that a region is fairly specialised and has a competitive advantage in that field of industry over other regions. Generally speaking, a region is a net exporter if the location quotient is high (that is >1), and a net importer if the location quotient is low (that is <1).

Southern Tasmania Measured Against Australia

The figure below (Figure 7) details the LQ between the SD and the whole of Australia over the past two census periods (2001 and 2006). Results are split by industry. Using this analysis the relative strengths of the region lie in agriculture, utility services, accommodation, the public service, education, healthcare, the arts and administration services.

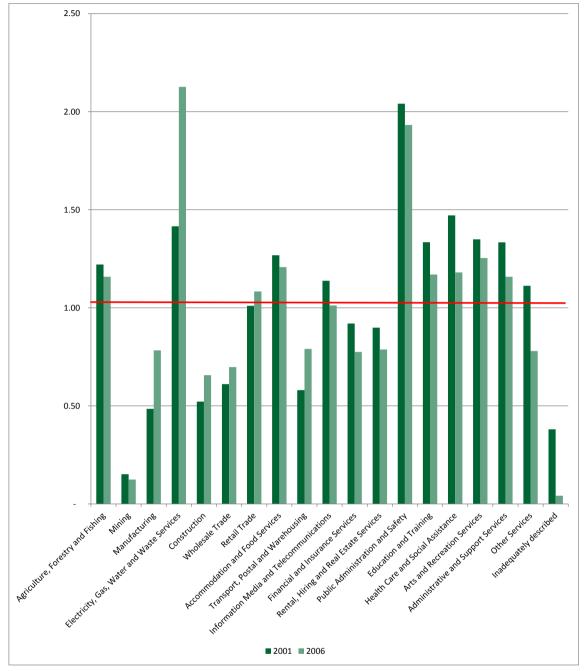


Figure 7 Location Quotients for Southern Tasmania, 2001 & 2006

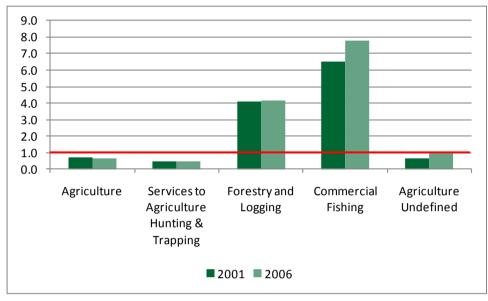
* Location quotients against Australia Source: ABS, Census (2001 and 2006).

Agriculture, being a key strength of the region requires further, in depth analysis for the purposes of industrial land demand. Decoupling the industries down into a more detailed classification, which splits the industry into smaller components, reveals that not all sub-industries outperform Australia. Forestry and logging and commercial fishing are the two key sub-industries of the region.



The relative proportions of employment in those industries are most evident when comparing Australia against Southern Tasmania. The full breakdown of agriculture is shown in Figure 8.

Figure 8 Agricultural Location Quotients for Southern Tasmania, 2001 & 2006



* Compared to Australia

Source: ABS, Census (2001 and 2006)

Manufacturing, whilst not outperforming the national proportion of employment (see Figure 7), does have a significant presence in some areas of Southern Tasmania (see the Appendix for a LQ analysis for each LGA within Southern Tasmania). For this reason manufacturing has also been split to reveal a finer level of detail. Compared to the national employment proportions the region has its strengths in food and beverage manufacturing, wood and paper and textile and clothing industries, which are shown in Figure 9.

This manufacturing comparison was done as manufacturing represents a significant proportion of income and employment for the region. Manufacturing activity is a key determinant for industrial land demand and therefore cannot be excluded from in-depth analysis regardless of the LQ for the industry.

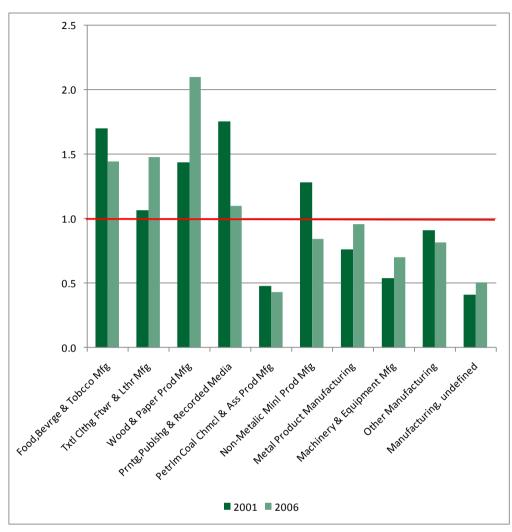


Figure 9 Manufacturing Location Quotients for the Southern Tasmania, 2001 & 2006

* Compared to Australia

Source: ABS, Census (2001 and 2006)

Following the identification of the regional LQ's relative to Australia a further breakdown of local government areas (LGA's) within the study area reveals which LGA's contribute to these comparative advantages and in what way.

Glenorchy

Glenorchy continues to be the industrial centre of Southern Tasmania as a whole. Key industries in the municipality are:

- 1. Manufacturing;
- 2. Electricity, gas, water and waste services;
- 3. Construction;
- 4. Wholesale trade, and



5. Transport, postal and warehousing.

Most of these industries experienced a downturn relative to the Southern region as a whole, which can be seen from the reduction in the LQ from 2001 to 2006 (see Figure 10).

At the national level manufacturing has declined in terms of employment with the rise of China and increased outsourcing, which takes advantages of wage disparities between advanced, Western Economies and the rising Asian Economies. This trend in manufacturing is expected to continue into the future as more manufacturing jobs are lost due to wage differences and more recently a highly valued Australian dollar.

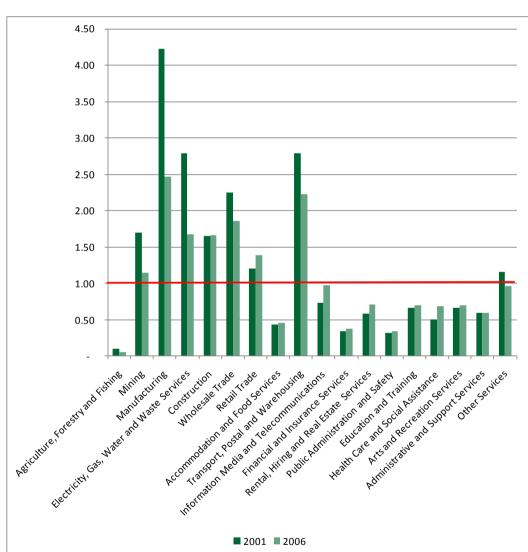


Figure 10 Location Quotients for Glenorchy, 2001 & 2006

* Compared to Southern Tasmania Source: ABS, Census (2001 and 2006)

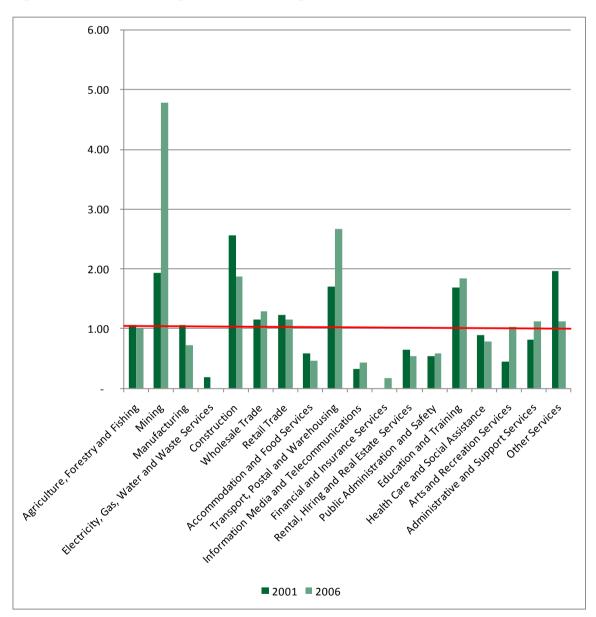


Brighton

Transport is a significant employer in Brighton and has grown strongly over time. The vast majority of this transport employment is in the road transport industry (Figure 12) due to the strategic location and available infrastructure corridors.

Employment in this industry is expected to expand in the future due to the relocation of the rail yards from Hobart to Brighton. This may result in further employment increases because of the increased rail freight requiring supporting road freight transport and storage.

Figure 11 Location Quotients for Brighton, 2001 & 2006



* Compared to Southern Tasmania Source: ABS, Census (2001 and 2006)



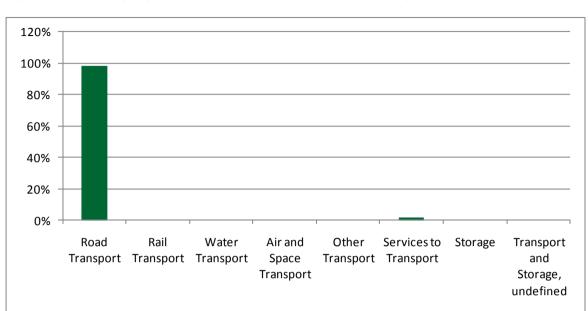


Figure 12 Employment in Transport Industry of Brighton, 2006

Source: ABS, Census (2006)

Clarence

Clarence has a mixed industrial base. It has many competitive industries, but none that are relatively large. Industries such as Mining, Manufacturing, Construction and others that were the cornerstones of the local economy have declined in significance from 2001 to 2006. The only industry that has experienced substantial growth is Administrative and Support Services. Clarence is experiencing a relative shift towards service industries, in line with the national trend. The LQ for Clarence is shown below in Figure 13.

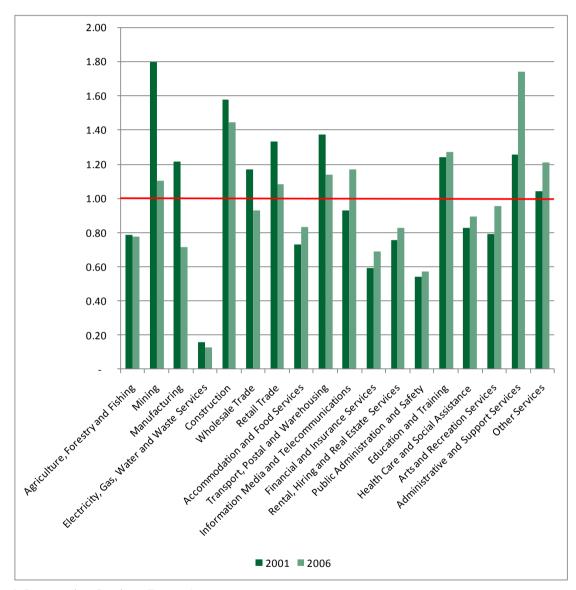


Figure 13 Location Quotienst for Clarence, 2001 & 2006



^{*} Compared to Southern Tasmania Source: ABS, Census (2001 and 2006)

Hobart

Being the capital of Tasmania there is a high concentration of public administration and advanced business services in the city. This is evident in the LQ analysis below (Figure 14). These services have grown in share over the study period (2001-2006). Transport has decreased dramatically over the study period and is expected to decrease further as the rail yards are relocated to Brighton in the near future.

As a city, which is becoming increasingly service orientated, Hobart's industries that require a lot of affordable land, such as Manufacturing, are decreasing in their importance to the city's economy.

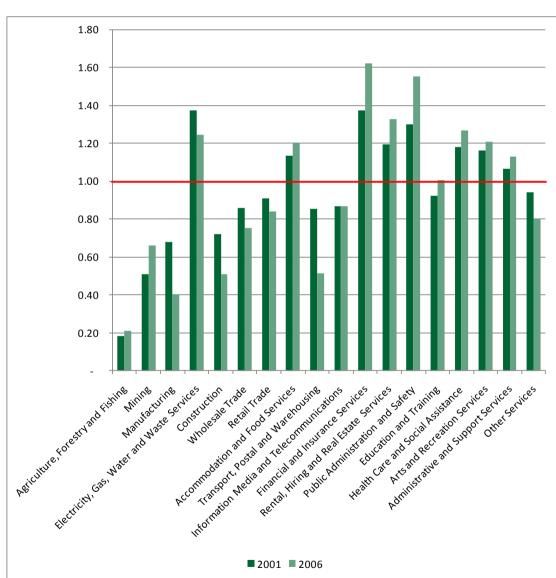


Figure 14 Location Quotients for Hobart, 2001 & 2006

* Compared to Southern Tasmania Source: ABS, Census (2001 and 2006)



Kingborough

The economy of Kingborough changed over the study period. Traditional industries such as Agriculture, Mining, Manufacturing and Construction have decreased significantly in their importance to the regional economy. In contrast, the modern service based industries have grown substantially, suggesting Kingborough is transforming into a more modern industrialised economy. The LQ for Kingborough is shown in Figure 15.

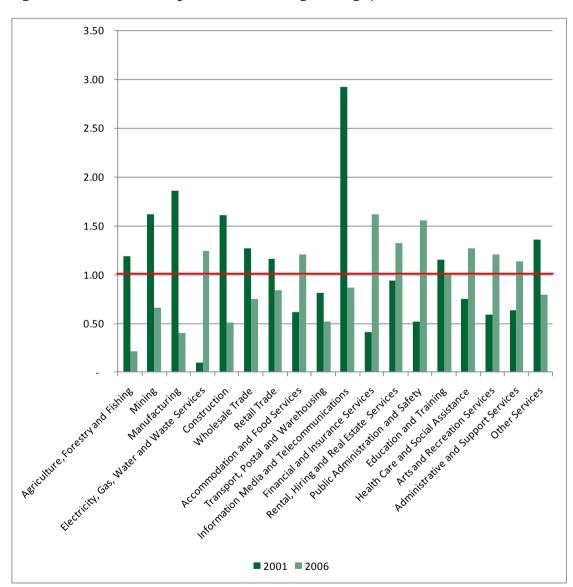


Figure 15 Location Quotients for Kingborough, 2001 & 2006

* Compared to Southern Tasmania Source: ABS, Census (2001 and 2006)



Huon Valley

Agriculture represents a significant share of employment for Huon Valley. The municipality is the most agriculturally orientated of Southern Tasmania.

8.00 7.00 6.00 5.00 4.00 3.00 2.00 1.00 Electricial Gas, Water and Waster Services Transport, Postal and mare thoughts think of the distance of t Accommodation and roads enices Enanted hime and Read Estate Services Administrative and Support Securices. As and Level and mandance services The and real trade at a few and a fe Health Care and social Assistance Otherservices ■ 2001 ■ 2006

Figure 16 Location Quotients for Huon Valley, 2001 & 2006

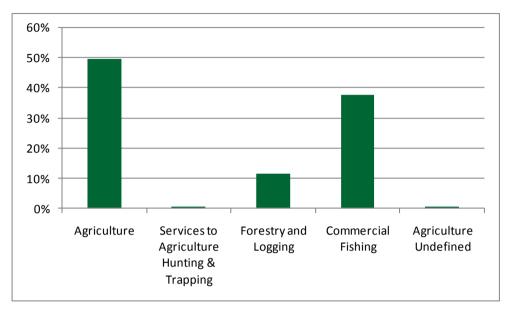
As the region is heavily orientated toward agriculture the industry has been broken down to a finer level of detail to reveal which sub-industries have a significant share of employment. Agriculture and commercial fishing (aquaculture) are the strong employment drawers of the industry, shown in Figure 17.



^{*} Compared to Southern Tasmania Source: ABS, Census (2001 and 2006)

Commercial fishing which mostly consists of aquaculture is growing strongly all over Southern Tasmania and it is expected to draw a greater share of employment in the future.

Figure 17 Distribution of Agricultural Employment in Huon Valley, 2006



Source: ABS, Census (2006)

Derwent Valley

In the Derwent Valley the manufacturing industry is an important contributor to the local economic base. The paper mill is a large manufacturer and important employer. The importance of this industry has reduced over time evidenced by a reduction in the LQ of manufacturing between 2001 and 2006 (Figure 18). This employment reduction is attributable to decline in production at the Norske Skog paper processing plant in New Norfolk.

4.50 4.00 3.50 3.00 2.50 2.00 1.50 1.00 0.50 Electricity Cas, Mater and Waste Services, Transport, Possal and Mare tousing ations Accommodator and Food Services Enaltra du Hiring and Read Estables en des se Art and teete and Support Services. Judanu Liecuninunudung Setules Integritured Large Services Safety Health Care and Social Assistance ■ 2001 ■ 2006

Figure 18 Location Quotients for Derwent Valley, 2001 & 2006

* Compared to Southern Tasmania Source: ABS, Census (2001 and 2006)



100% 90% 80% 70% 60% 50% 40% 30% 20% 10% 0% Food, Bevrge & Txtl Clthg Ftwr Wood & Paper Prntg, Publishg Petrlm Coal Non-Metalic Metal Product Machinery & Other Manufacturing, & Recorded Chmcl & Ass Minl Prod Mfg Manufacturing Equipment Mfg Manufacturing undefined Tobcco Mfg & Lthr Mfg Prod Mfg Media Prod Mfg

Figure 19 Distribution of Manufacturing Employment in Derwent Valley, 2006

Source: ABS, Census (2001 and 2006)

The other section of Derwent Valleys economy the relatively out performs the southern councils is agriculture. Much like the Manufacturing industry explained above, agriculture is no longer as important to the area in 2006 as it was in 2001. Breaking the agricultural industry down to the next level reveals that there is a significant proportion of forestry and logging within the region.

Tasman

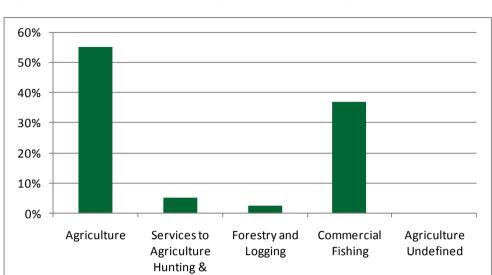
Tasman municipality too has a strong agricultural sector within which aquaculture plays a key role. A significant share of the municipalities in the Southern region is agriculturally oriented.

6.00 5.00 4.00 3.00 2.00 1.00 Electricial Cas, Water and Waster Services Transport Postal and waterousing allows, intornation we did and electronic internation and the second aninodation and today and water out in the first of the f Accommodation and road services Enanted Hime and Read Estate Services Administrative and Support Seturce Co. A se financial and manufactures services July and red trade at the state of the state Health Care and social Assistance Otherservices ■ 2001 ■ 2006

Figure 20 Location Quotients for Tasman, 2001 & 2006

* Compared to Southern Tasmania Source: ABS, Census (2001 and 2006)

Tasman is not the only municipality that has relative strength in agriculture; others include the Central Highlands, Glamorgan, Huon Valley, Sorell and Southern Midlands. Tasman has a strong and growing aquaculture industry, shown in Figure 21.



Trapping

Figure 21 Distribution of Agricultural Employment in Tasman, 2006

Source: ABS, Census (2006)

Southern Midlands

The local economy of the Southern Midlands too is driven by a strong agricultural sector. The figure below shows the strong concentration of employment in the agricultural sector. It is foreshadowed that the roll-out of the regional irrigation scheme will further strengthen the sector in the future. As with the other councils, employment in forestry would have dropped since 2006. Transport and warehousing is another important industrial activity.

9.00 8.00 7.00 6.00 5.00 4.00 3.00 2.00 1.00 Electricity, Cas, Water and Waste Services. Internation Media and Jake Communications Rental Hime and Real Estate Services Administrative and Support Senices Accommodation and rood Services Agriculture, Forestry and Lishing To any Level and hardance Setules Jubanu ned Laure date and Safeth Health Care and Social Assistance Arts and Rectedion Services Other services Construction ■ 2001 ■ 2006

Figure 22 Location Quotients for Southern Midlands, 2001 & 2006

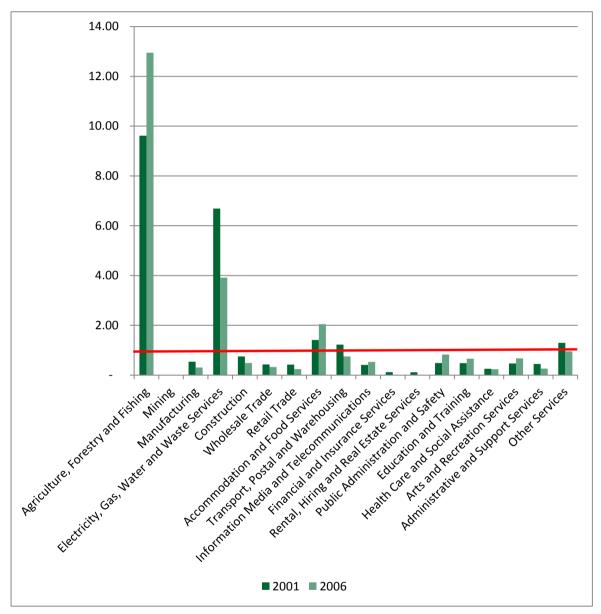
* Compared to Southern Tasmania Source: ABS, Census (2001 and 2006)



Central Highlands

Central Highlands has a high share of employment in the agricultural sector and the utilities industry (hydroelectricity generation).

Figure 23 Location Quotients for Central Highlands, 2001 & 2006



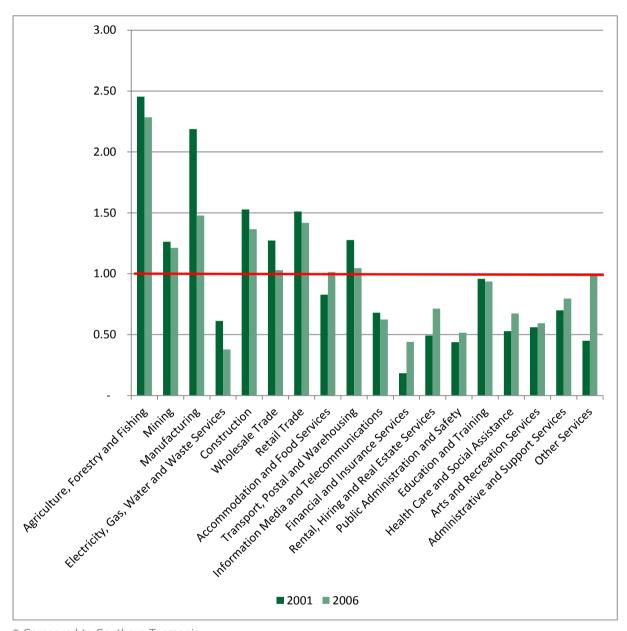
* Compared to Southern Tasmania Source: ABS, Census (2001 and 2006)



Sorell

Sorell has a fairly diversified economy. Important industries are agriculture, manufacturing (food processing), construction, wholesale and retail trade.

Figure 24 Location Quotients for Sorell, 2001 & 2006



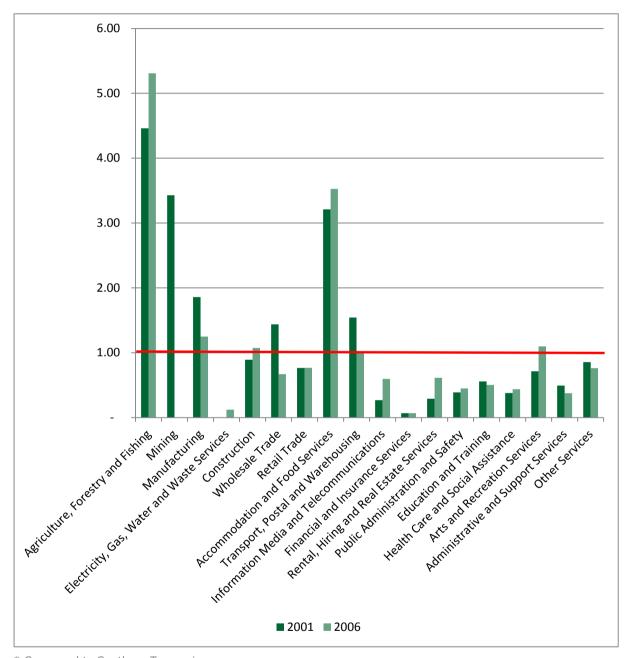
^{*} Compared to Southern Tasmania Source: ABS, Census (2001 and 2006)

SGS Economics & Planning

Glamorgan-Spring Bay

The economy of Glamorgan-Spring Bay is highly specialised in agriculture, forestry and fishing and accommodation and food services (reflecting the tourism industry).

Figure 25 Location Quotients for Glamorgan-Spring Bay, 2001 & 2006



* Compared to Southern Tasmania Source: ABS, Census (2001 and 2006)



2.2.2 Turnover and production

Changes to industrial land demand are ultimately contingent on which industries are performing well and those that are underperforming or in outright decline. Monitoring changes in the turnover of industries reveals those industries that are doing well and which are in decline, thus allowing a robust indication of which industries may require more land for industrial purposes in the future.

Overall changes in turnover for the region during the financial years of 2007-2008 and 2008-2009 were positive with the region experiencing an estimated 8% growth in turnover. This positive change was not shared by all industries. Table 4 shows the change in turnover for all industries at the broad level.

Table 3 Estimated Industry Growth in Turnover, 2007-08 to 2008-09

Industry		Turnover 07-08 (Thousands)		Turnover 08-09 nousands)	Change
Agriculture, Forestry and Fishing	\$	351,675	\$	370,300	5.3%
Mining	\$	413	\$	1,275	209.1%
Manufacturing	\$	118,125	\$	129,825	9.9%
Electricity, Gas, Water and Waste Services	\$	-	\$	938	0.0%
Construction	\$	88,263	\$	100,738	14.1%
Wholesale Trade	\$	24,225	\$	38,775	60.1%
Retail Trade	\$	218,813	\$	219,563	0.3%
Accommodation and Food Services	\$	66,713	\$	94,350	41.4%
Transport, Postal and Warehousing		46,613	\$	52,313	12.2%
Information Media and Telecommunications		2,288	\$	12,825	460.7%
Financial and Insurance Services	\$	18,488	\$	15,550	-15.9%
Rental, Hiring and Real Estate Services	\$	27,200	\$	30,450	11.9%
Professional, Scientific and Technical Services	\$	42,125	\$	45,013	6.9%
Administrative and Support Services		5,288	\$	3,638	-31.2%
Public Administration and Safety	\$	1,050	\$	1,050	0.0%
Education and Training	\$	788	\$	750	-4.8%
Health Care and Social Assistance	\$	28,088	\$	18,263	-35.0%
Arts and Recreation Services	\$	5,263	\$	6,113	16.2%
Other Services	\$	25,200	\$	23,288	-7.6%
Not Classified	\$	10,988	\$	3,725	-66.1%
Total	\$	1,081,600	\$	1,168,738	8.1%

^{*} Turnover estimates are based on number of businesses per turnover category and the mean turnover per business for each category.

Source: SGS (2011), based on ABS (cat no. 8165.0)

The Global Financial Crisis had its peak economic impact in the last quarter of 2008 when international credit markets froze and uncertainty was strangling economies. The second financial



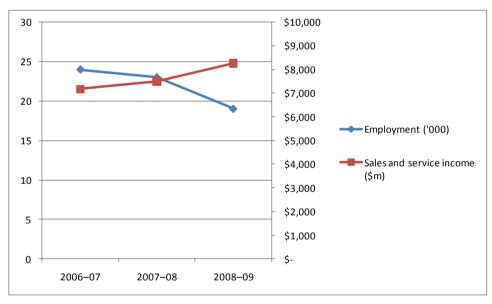
year (08-09) included in the above table includes this period, thus capturing the changes to industries during the Global Financial Crisis.

The following industries should be particularly noted given their strong turnover growth:

- Agriculture, Forestry and Fishing (5%);
- Manufacturing (10%);
- Constructions (14%);
- Wholesale trade (60%), and
- Transport, Postal and Warehousing (12%).

It is important to note that manufacturing experiencing turnover growth does not necessarily indicate an increase in employment within that industry. Industries in Australia, particularly in manufacturing are becoming less labour intensive and increasingly orientated toward high-value added products and processes. The figure below (Figure 26) illustrates this point as it shows a drop in manufacturing employment in Tasmania between 2006-07 and 2008-09, whilst incomes from sales and services increased. This trend is also seen at the national level.

Figure 26 Manufacturing employment and sales and service income in Tasmania



Source: ABS, Cat,o. 8155.0

The regional economy was not immune to the forces of the Global Financial Crisis. Financial institutions around the world experienced reductions in business activity due to uncertainty and institutional insolvency. This many have contributed to the reduction in Financial Services of 16% between the two comparison periods.

Using the above analysis of growth industries it is also informative to look at the shares of turnover by industry to the regional economy, which will reveal the regions that contribute most to overall turnover. Clearly, agriculture contributes the most to the regional economy, with 32% of the total

regional turnover. Most of the municipalities in Southern Tasmania are strongly agriculturally oriented. The abundance of productive land in some areas leaves a large amount of land that can be used for agricultural purposes, thus leading to the large share of production, shown in Figure 27 and explained above.

The urban centre of Hobart and to a lesser extent Glenorchy and Clarence represent by far the largest share of turnover by LGA's (see Table 4). Hobart, Glenorchy and Clarence collectively represent the vast majority of turnover in the region. The urban areas are also home to many head offices, including some larger agriculture, forestry and fishing businesses, such as Tassal.

35% 30% 25% 20% 15% 10% 5% Hend, Hine and Jed Hed Ledde Bernica Services the chicken, Cas, Water and Waste Services Internation Media and relections in the land of the la Translated the translation of the second sec Determinate te introduction of the property of the state of the support of the su 0% Accommodation and tood services Statue and Julyou Jeinter and Safety Health Care and Social Assistance The financial and heart after Service's Arts and Rectedition Services Construction

Figure 27 Share of Turnover by Industry, 2008-09

Source: SGS (2011), based on ABS (cat no. 8165.0)

Table 4 Share of Southern Councils Turnover, 2008-09

LGA Proportion of Turnover	Share
Brighton	1.8%
Clarence	12.4%
Derw ent Valley	1.0%
Glenorchy	25.2%
Hobart	43.6%
Kingborough	6.6%
Sorell	1.9%
Central Highlands	0.8%
Glamorgan/Spring Bay	1.4%
Huon Valley	4.0%
Southern Midlands	0.9%
Tasman	0.5%
Total	100.0%

Source: SGS (2011), based on ABS (cat no. 8165.0)

Hobart, Glenorchy and Clarence represent over three quarters of regional turnover (illustrated in Table 4).

2.2.3 Conclusions

Comparative analysis of employment by industry in the region and the local areas show the key industries. The key growth industries have been identified to be agriculture, aquaculture, manufacturing (food processing), wholesale trade and transport.

As the aquaculture industry matures there is likely to be additional land demand. Depending on the level of expansion in this industry the supporting businesses in transport and manufacturing (specifically food processing) may experience increased activity in some regions.

Growth in manufacturing is primarily driven by growth in productivity either by technological adaptation or raising the skills of the workforce, with overall employment falling despite the growth in turnover. The native logging industry in Southern Tasmania has been going through a period of structural decline and repositioning. Wood processing and paper manufacturing have been consequently affected. There are anecdotal signs the decline of the industry has levelled off.

Transport, especially within Brighton is predicted to experience sustained growth. Relocation of the rail yards from Hobart to Brighton will further drive demand for land by transport and warehousing businesses in the Brighton area.

2.3 Industrial Land Use

As defined in the STCA Draft Land Use Strategy for Southern Tasmania (Draft 2011) Industrial Activity is defined as:

"...the manufacturing, assembling, processing, storage and distribution of products and goods. It can include wholesaling and retailing of goods and may include some uses associated with primary production."

There is a wide variety amongst industrial land uses in Southern Tasmania, with different focus on industry scope. There is a mix of manufacturing businesses focusing on the processing of regional produce, manufacturing for local industry and consumers, warehousing, depots and bulky goods retailers. There is diversity in the scale and focus of the customers, for example there are local service industries as well as export orientated industries. Each has different requirements that require differing levels of infrastructure and land requirements.

2.3.1 Existing Industry Estates

As noted in *Making the Right Connections: Industrial Land Availability* there are currently nine major export oriented industrial sites:

- Boyer (Norske Skøg paper and pulp processing)
- Whitestone Point, Austins Ferry (timber mills) currently under consideration to be redeveloped, possibly for alternative uses
- Claremont (Cadbury chocolate manufacturing)
- Prince of Wales Bay, Glenorchy (Incat catamaran construction)
- Lutana (Nyrstar Zinc Processing)
- Margate/Electrona in Kingborough (ship building & aquaculture)
- Southwood, Huon Valley (Integrated timber processing project -veneer mill)
- Triabunna (Wood chip mill and port facilities), which has recently been sold and may be redeveloped in the medium term into a eco-tourism destination²
- Brighton Transport Hub (new location of rail yards, intermodal hub)

Other industrial estates are spread throughout the region. The following map (Figure 28) highlights the key existing industrial estates in Southern Tasmania.

² http://www.theage.com.au/national/greenies-buy-woodchip-mill-20110713-1he6h.html?from=age_sb



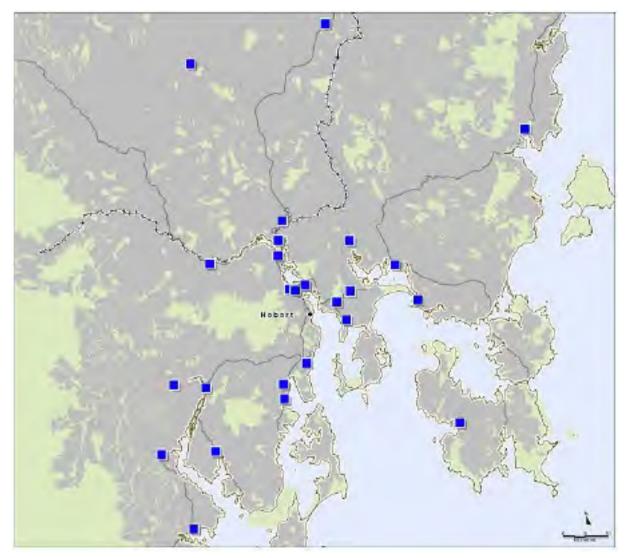


Figure 28 Industrial Estates in Southern Tasmania

Source: SGS (2011)

There is nearly 3,500 hectares of industrial zoned land in Southern Tasmania. Table 5 is an overview of all the industrial estates and their total land areas. The data is sourced from the Valuer General's land use database.

Table 5 Industrial Precincts in Southern Tasmania, by land area

(see next page)

Municipality	Precinct		hectares
Bridgewater	Boral Quarry		234
	Brighton Industrial Hub		322
	Cove Hill		68
Clarence	Cambridge (incl Kennedy Dr)		257
	Mornington		115
	Risdon Vale (Scotts Road)		158
	Rokeby (Droughty Point Rd)		87
	Seven Mile Beach		85
Central Highlands	Bothwell		16
Derwent Valley	Boyer (paper mill)		710
	Maydena		30
	New Norfolk		19
Glenorchy	Austins ferry (Whitestone Drive)	Closed, may be rezoned	36
	Claremont (Cadbury)		34
	Derwent Park	includes Nyrstar	92
	Dowsing Point (Technology Park)		13
	Glenorchy (dispersed sites)		67
	Goodwood		7
	Montrose		6
	Moonah		54
	New Town (incl part of Selfs Point)		6
Glam. Spring Bay	Bicheno (the Gulch)		68
	Swansea		10
	Triabunna (woodchip mill and remaining	97% is woodchip mill site	395
Hobart	New Town / Selfs Point		21
	North Hobart		5
	Regatta Point (Queens Domain)		29
	Sullivans Cove (including Macquarie Point		47
Huon Valley	Cygnet		37
	Dover		37
	Geeveston		42
	Huonville and remainder		36
	Port Huon		62
Kingborough	Baretta		9
	Electrona (Pothana Road)		34
	Huntingfield		22
	Kingston (Firthside plus Tinderbox)		11
	Margate		32
Southern Midlands	Oatlands		23
Sorell	Carlton (Joseph Road)		2
	Dunalley		0
	Sorell (Giblin Drive)		5
Tasman	Nubeena (incl White Beach)		67
TOTAL			3,409



2.3.2 Opportunities and Challenges

There are a number of key issues in providing new industrial land and development of associated industries. These include land use conflicts, environmental challenges, population and employment challenges and emerging trends in the industry.

Land Use Conflicts

As discussed in Clarence City Industrial Development Strategy, Brighton Structure Plan, Huon Valley Land Use and Development Strategy and the STCA Draft Land Use Strategy, some currently zoned industrial areas and potential locations face a number of land use conflicts. This includes proximity to existing residential areas, poor geography and isolation from resources and transport connections. In existing and historic areas of industrial land zones, there is often a conflict with nearby residential and commercial areas. Historically, industrial sites were planned close to labour resources, i.e. urban areas. Over time, the urban areas expanded and grew even closer around industrial sites, which were often used for heavy manufacturing. The historical sites are therefore mostly limited in terms of potential development and expansion of industrial land and uses. This conflict is particularly evident in Glenorchy and Hobart.

In a number of locations further development of industry is inappropriate due to local topography, as industrial land requires flat land or land that is not too steep. Generally speaking, the average site slope should not exceed 10%.

Climate Change

A key issue facing the region is that presented by the changing climate. This is highlighted in The *Regional Land Use Strategy for Southern Tasmania* as well as a number of other strategic documents. Some of the key changes include rise of sea-level, water availability and changes to local flora and fauna. With upcoming initiatives this might change the suitability of heavy polluting industries but might also present key opportunities through the investment and development of cleaner energy infrastructure. There is also a potential for changes to expand agricultural production stemming from change in temperatures and changes in rainfall patterns, which might affect local food processing and manufacturing plants. Further, under climate change scenarios Tasmania is projected to be less affected by droughts and extreme weather events than many mainland agricultural areas. This would make Tasmania comparatively more attractive for agricultural production. Anecdotal evidence suggests more producers are expanding their production to Tasmania.

^{*} Includes Ranelagh, Grove, Glen Huon and Southport. Excludes Southwood which is not industrial zoned land Source: Valuer General's land use database (2011)

Regional Irrigation Schemes

The roll-out of the regional irrigation schemes in Tasmania has the ability to transform extensive agricultural areas into intensive agricultural areas. Although this development is expected to affect the northern parts of the State more than the South, the Southern Midlands are expected to benefit particularly as well as parts of Clarence and Sorell. One of the positive flow-on effects will be increased food and beverage processing and increased transport and storage of farm produce.

Proposed Industry Locations

A number of reviewed documents and strategies identify proposed locations for new industrial zoned land. This includes:

- Clarence (Kennedy Road and adjacent to the Hobart International Airport)
- Brighton (New industrial park adjacent to new Intermodal Transport Hub)
- Huon Valley (Potential for new industrial land in Huonville as identified *Huon Valley Land Use and Development Strategy*)

Significant growth is expected in a number of key locations due to their strategic position. This includes the proposed rezoning of land in Kennedy Road area adjacent to the Hobart International Airport, where industry can leverage off the strategic advantage of the proximity to the Airport for time sensitive and high value goods.

Demand for industrial land adjacent to the Brighton Freight/Transport Hub is expected to remain strong due to the locational advantages offered at the intermodal hub.

Emerging Trends and Types of Industry

There have been a range of structural changes in the traditional light and heavy manufacturing sectors in Australia that have occurred over the past 20 years. Some of these changes and trends are expected to continue in the coming years. These changes include the focus on higher value products, emphasis on co-location and clustering of industry, changes in development pattern and changes in industry.

Industry restructuring has and may continue to affect the size of the wood processing industry. Gunns, traditionally a key manufacturing in this industry has shifted its focus towards plantation forestry. As a result the growth and size of the timber industry in Southern Tasmania has seen dramatic change in recent years, as exemplified by the issues relating to the Triabunna site and the closure of the Austins Ferry (Glenorchy) site.

Several other important trends are influencing demand for industrial land. An important trend has been the relocation of large, heavy industrial and low value-added manufacturing activities to low cost countries in the Asia-Pacific, while other industrial activities increasingly focus on high value adding processes. Industries in Australia are becoming less labour intensive and focussed at high value-adding processes.

Another trend that has been visible for about twenty years is the establishment of groups of small and medium sized, often specialised, firms that form clusters. In a geographic sense too, these companies tend to cluster in order to facilitate just-in-time and flexible production and logistic processes. These processes are often operating on a 24/7 basis. The maritime cluster in Prince of Wales Bay is an example of an industrial cluster.

Co-location is becoming increasingly important for many industries. This is particularly important through the breakdown of the vertically integrated companies to a series of independent companies that value add at each step of a supply chain. Industry clustering allows the development of scale and lower costs for industry, it also attracts employees and enables high value knowledge sharing and industry innovation.

This trend has also resulted in the growth of the transport and logistics sector. Before, large industrial conglomerates would operate the entire value-chain in-house. Now, increasingly the value-chain comprises a range of small and specialised suppliers, in which transport and logistics too have become a separate and recognisable link in the production chain.

Improved and stricter environmental and land use regulations have fostered the development of industrial uses that are environmentally more sustainable.

Another trend should be added to this overview. At the metropolitan level there is a trend of **geographic replacement** which involves high impact and transport oriented uses relocating to strategically located sites at the fringes of urban systems. These strategic locations are on main transport corridors, preferably multi-modal, and with sufficient buffer from residential and other sensitive uses. The land they vacate is re-occupied by smaller scale often light industrial uses.

Historically, industries located near or in key urban centres with minimal or no buffer from residential areas. Tighter environmental and pollution controls as well as improved strategic planning with proper use and development standards continue to develop and to become more prescriptive. As a result, it is becoming ever less attractive for manufacturing and transport-oriented firms to locate within urban boundaries and residential areas. These industries increasingly move to strategic locations at the fringes of urban systems.

This trend is clearly visible in the context of Greater Hobart, where Glenorchy has historically fulfilled the role of the key industrial hub and to some extent continues to fulfil that role. With the development of the Brighton Industrial Estate and the industrial estate in Cambridge and the Airport Business Parks, many larger manufacturing, heavy impact and transport oriented firms are establishing in these new areas, that are much better suited for the types of activities these firms are associated with. As for Glenorchy, large and traditional manufacturing industries are one by one relocating from the City to the fringe, overseas or closing down (often as a result of global market pressures). Blundstone and Juicy Isle are two key examples, as well as the upcoming closure of the Gunns plant in Austins Ferry. Other closures of manufacturing plants since the 1990s in Glenorchy include Richardson Meats, ACI Glass, Textile Industries Australia, Humes, Stanley Tools and Sanitarium (GCC, 2010).



This geographic replacement trend opens up some opportunities for other industrial uses that remain within the urban system: local service industries. Local service industries are population driven: demand for construction, trades, car repair and other services are primarily driven by the size of the local market, i.e. population.

Key residential concentrations, such as Glenorchy, are the preferred location for local service firms because they provide close access to the market. Population profiles and projections help to understand and quantify future demand for local service industries.

More demand for smaller and medium sized lots and opportunities for colocation

To reflect recent changes in industry that has come through structural and international change, industries are requiring different land and services to meet the changing needs of industries. As the *Industrial Activity* report highlights there has been a reduced demand for larger industrial sites, with increased use of technology. This has also resulted in lower demand for labour due to technological innovation and productivity gains. It is also noted that many industrial uses also require on-site ancillary functions, such as a head office and sales, functions that are non-industrial.

The aquaculture in Huon Valley and Kingborough has developed to niche and high value export orientated products that. Currently aquaculture industry is dispersed with some processing plants in the Huon Valley, Margate and Cambridge near the airport. The ongoing development of this industry may require the development of industrial land in Huon, Channel and Kingborough areas.

Growth industries will continue to be the food and beverage processing industry, and provide a strong base for regional manufacturing. Typically this is focussed on regional produce and located near the produce. Some processing industries will continue to be located on farm properties where the produce is grown, while other such as the Cadbury processing plant will be located in regionally strategic locations.

2.3.3 Industrial Land Use Patterns

Local service industries are primarily population driven. Demographic changes and trends in income and household expenditure patterns largely determine the growth of these industries and consequently, their demand for industrial land.

Export industries involve industries that export their products to outside the region; to other parts of the state, to the mainland or overseas. Export oriented industries, and their demand for land, are largely driven by national and global market opportunities and international terms of trade. It includes; most primary product processing and basic material processing, larger scale or specialised manufacturing, and larger centralised distribution hubs. Export oriented industries include support industries and services to export industries.



Location requirements and preferences of local service industries and export oriented industries vary. While local service industries tend to locate close to their market, export oriented industries favour strategically positioned locations close to a skilled labour force, transport corridors, resources or inputs. Lot area requirements differ between local service and export oriented industries as well, with the latter generally requiring larger lots. Location and land requirements also vary by type of industrial activity. Land use planning for local service industries should primarily take place at the local level. It is however important for municipalities to understand what is happening in nearby Council and cooperation is important. This is especially true in urbanised areas where some Council's may not be able to accommodate demand within their municipality, resulting in local service industries spilling over into nearby areas.

Local service industries would generally be located in locally and regionally significant clusters while traditional export oriented industries tend to operate from 'sites of major industrial activity'. Increasingly however, export oriented industrial firms are small and medium-sized firms and firms with activities that are of a light industrial nature. These export oriented firms may not need to locate at sites that are suitable for major impact or heavy industrial production.

Planning for <u>major</u> export oriented industries can be complex. Land demand by major export oriented industries is both infrequent and unpredictable. It is infrequent in the sense that it involves one-off major investments that may only occur once every ten or twenty years. It is unpredictable in the sense that it is uncertain exactly when this demand will occur. Rezoning extensive areas of land in anticipation of demand that may or may not materialise may be an inefficient approach. A more cost-effective approach would be to identify potential locations for industrial land zoning, so as to ensure the land is available for rezoning and in the interim used in a way that does not prevent future industrial use. Further, it is important to ensure planning processes run smoothly and as quickly as possible in order to effectively accommodate demand when it occurs.

In general terms, land and location requirements are as follows:

- Local service industries will be accommodated on <u>locally-significant industrial estates</u>. These estates would generally be close to major population centres with good access to arterial roads. The land parcels would be small, generally up to 1,000 to 2,000 sqm. The land needs to be affordable.
- Small and medium sized export oriented industries increasingly operate in clusters, depend
 on just-in-time supply chains and include non-industrial elements such as R&D,
 administration and marketing. These industries are best located on <u>regionally significant</u>
 industrial estates, with good access to key road, rail and air transport as well as an
 adequately educated workforce. Some uses may require buffer from sensitive uses
 although most activities would classify as light industrial. Land lots would range from small
 (<500 sqm) to medium (5 hectares) and some large lots of 5 hectares and more.
 - o To various degrees of success local and regional governments in partnerships with private parties have developed industry parks to foster economic growth. There are many examples of business and science parks and 'theme' oriented clusters that have been set up with a strategic aim to foster innovation, incubation and industry



- maturing (Witte & McDougall, 2010³). The Techno Park in Glenorchy is the only example in Tasmania of a somewhat successful incubator park. Since its' establishment it has now reached a mature stage and is home to established businesses.
- Some successful clusters have established themselves around one or two innovative and growing firms that required their suppliers and service deliverers close-by in order to manage innovative, customer-focused production chains. Often, these clusters have started small and once their merit was recognised, formal systems of Government support get established in order to further prosper and mature the industry. The Silicon Valley is the best known example world-wide. The maritime cluster in Prince of Wales Bay is probably Tasmania's best example.
- Traditional <u>large-scale export oriented industries</u> have quite literally lost ground over the last few decades. Many industries have closed down or moved to countries with low labour costs, most notably China, South Korea, Thailand, India and Malaysia. These industries tend to locate on large scale industrial lots with sufficient area to allow for growth and sufficient buffer from sensitive uses. The lots tend to be located close to the resource base, close to labour and/or close to strategic points in the transport chain. Close to the resource, these industries may be located on rural or special purpose zoned land.

Apart from being local service oriented or export oriented, location and site requirements vary considerable by type of industry as well: a warehouse has other site considerations than, for instance a mineral processing plant.

The overview (over page, Table 6) shows the key site and location requirements for different types of industries. The table has been adapted to reflect specific aspects of Southern Tasmanian situation.

³ Witte, E. & A. McDougall (2010), "Knowledge Hubs, Innovation Precincts, Technology Parks, Employment Centres – Whatever label you want – They're much more than real estate projects." In: Economic Development Australia (EDA) Volume 4, Number 3.



Table 6 Land, location and access requirements for various activities

Activity Type	Land Requirement	Location/Access		
Heavy Manufacturing	Medium to large sites Flat land Large separation buffers Provision of utilities and ICT Industry zoning Competitively priced land	B-double access Proximity to freight route Proximity to container port, rail terminal Access to supply chain/labour/customers		
Light Manufacturing	 Small to large sites Flat land Small to medium buffers Provision of utilities and ICT Industry/mixed zoning Competitively priced land 	Truck accessProximity to freight routeAccess to market and labour		
Food processing	 Small to medium sites Flat land Compatible adjoining industries Small to medium buffers Contaminant-free land Provision of utilities (water/sewer) Industry zoning Competitively priced land 	 Access to local & (inter)national markets Proximity to freight route B-double access Access to supply chain 		
Transport & Warehousing	 Large sites Flat land Industry zoning Competitively priced land Ready site access/egress Advanced ICT 	 B-double access Access to key freight routes Direct access to ports/rail/intermodal hub Proximity to customers 		
Local Trade Services	Small sitesCompetitively priced landMinor buffersLight industry/commercial zoning	Central to customers		
High-tech, Science Park	 Small – medium sites Commercial/industrial zoning High amenity Public/private transport facilities Advanced ICT 	Access to CBDAccess to research and innovation services		
Antarctic industries	Small to large sitesCommercial/industrial zoningAdvanced ICT	Proximity to research institutions Access to Port facilities Industrial Land Strategy		

Source: based on Planning SA (2007), Metropolitan Adelaide Industrial Land Strategy



2.4 Infrastructure and Investments

The current provision of infrastructure in Southern Tasmania is mixed with areas that are well serviced by the present needs of industry and other areas that require strategic investment in a range of infrastructure. The infrastructure discussed in the reviewed documents includes roads, railways, ports, Hobart Airport, water, electricity and communications.

The Southern Integrated Transport Plan aims to provide a strategy that will improve the efficiency of regional transport. The Plan highlights the lack of regional linkages that presently exist. It is highlighted that the Tasman and Arthur Highways are presently inadequate for the current needs of freight and tourists. It is also highlighted that the location of industrial land is best situated at accessible locations that have highway and railway access, and depending on the nature of use, access to port facilities. Transport is an important cost element to industries through (in)efficiency of logistical arrangements and the ability for workers to access and travel to employment.

As discussed in *Background Report: Infrastructure* it is noted that water reservoirs, waste water and storm water systems will face a core challenge through the potential impacts from climate change. This may involve temporary reduced supply in drinking water, and reliable water into Hobart's catchments. Waste water and storm water will face challenges from raised sea-levels which may impact on effluent systems and their ability to transport waste offshore.

The current breakdown of energy from each source in Tasmania includes 73% from Hydro Tasmania, 8% from Gas and 17% from Basslink power. Although current levels are healthy, recent low water catchment levels showed the possible impacts in terms of reduced power production. The current network is characterised by the large number of low capacity generators. Due to forecast growth for power it is envisaged that one major sub-station will need to be constructed per year. There are also other potential changes to the current operation of the network, including the impact from a price on carbon emissions which might drive up demand in hydro power, potential development of wind turbines and potential thermal overloading. To combat some current issues with the network a new 220 kw transmission line has been proposed to connect Hobart provide a better connection for energy.

As highlighted in *Background Report Infrastructure* communications faces significant investment through the National Broadband Network (NBN) Initiative. This is currently under construction by NBN Tasmania and plans to connect 200,000 homes in Tasmania to fibre optic or high-speed broadband over the next 5 years. It is envisaged that this will significantly improve the communication capacities for residents and businesses.

As noted in the *Southern Integrated Transport Plan*, 98% of Tasmania's interstate export volume is carried through sea cargo. The majority of freight activity occurs in the three northern ports of Burnie, Devonport and Launceston. The freight to and from Southern Tasmania is transported by road and rail to and from these northern ports via rail and the Midland Highway. The key transport and storage hub will become the Brighton Transport Hub, once the rail yards relocate from Hobart port to Brighton.

The *Review of Working Port of Hobart* suggests Hobart Port remains a key element for infrastructure in the region. The Antarctic and cruise sector as well as the servicing of the local maritime fleet will remain the key drivers of the Port. The Port will accommodate growth in cruise ships visiting Hobart, and sea travel and transport to and from the Antarctic. It is stated that new development in the Port area should not compromise existing and future port operations.

Currently Tasmania's freight is focused on the road network, with only 6% of freight transported by rail. Roads are critically important for the transportation of goods as well as people for employment. The key road connection between Southern Tasmania to the north and its ports is the Midland Highway which enters Greater Hobart in Brighton. This makes that Brighton is ideally located to act as a transport and industry hub. Some key developments include the concept to construct a new Bridge at the current Bridgewater Bridge crossing. There are also some other road improvements including new roundabouts and improvements to highway junction upgrades.

For freight movement the new integrated transport hub at Brighton already presents a significant change in the movement of goods in the greater Hobart area. The hub will have integrated rail and road access. The hub will help improve the efficiency of the rail freight network, with the slowest section of infrastructure between Bridgewater Bridge and Macquarie Point becoming obsolete after the hub is taken into operation (*Brighton Transport Hub, Development Application*).

The *Tasmania Urban Passenger Transport* report highlights the current passenger network which provides an important component of the Greater Hobart transport network. A number of key issues face the network including fare structure, dispersed suburbs and abundance of car parking and car use. The fare structure currently charges by zone, the longer the distance the more the cost of the journey; this is highlighted as created a disadvantage for residents in outer areas. This is coupled to the dispersed land use patterns of suburbs and prevalent car use which makes providing a well utilised public transport system difficult. It is acknowledged that the public transport system can play an important role in reducing congestion and emissions that are caused by transport. One proposal includes upgrading of the railway into a rapid transit system (as the relocations of the rail yards will free up the line).

Some regional infrastructure issues as identified in the STCA land use strategy and background reports include:

- Southern Water indicates there are a number of source issues of regional significance, including:
 - \circ A number of especially regional areas experience demands that exceed allocation
 - Weaknesses in the central distribution system, including:
 - Demand in Kingborough that exceeds capacity to maintain water levels in the Ridgeway Dam. This requires a new main. The construction of it which will be constrained by existing buildings, infrastructure and the topography,
 - Demand for an additional transfer main in Margate to boost capacity with potential expansion to Coningham and Kettering
 - Low pressure and potential fire protection issues in elevated areas around Hobart and fringe areas of Clarence.
- There are capacity issues with wastewater, including:



- o Granton and Austins Ferry (trunk lines needed for demand)
- Treatment plants needed at Prince of Wales Bay, East Risdon, Rosny, Margate and Blackman's Bay
- o Macquarie Point plant
- Taroona plant is overloaded
- East Risdon and Margate treatment plants currently exceed licensed flows
- Lack of stormwater drains across the city
- Many regional issues including need to relocate treatment sites to more appropriate locations in tourist towns and at capacity waste treatment systems
- It is also noted that key strategic roads require upgrading for future passenger and freight tasks, this includes the Midland Highway.
- Need for a second Hobart to Kingborough electricity transmission line to improve reliability, security and ultimately the transmission supply to areas south of Hobart.
- Rail improvements are required to carry increased freight loads.

Key investments by location include:

- Brighton Freight and Transport Hub
- \$3.25 million to recurrent funding to Metro Tasmania to improve urban public transport services
- \$750,000 each year to improve park and ride interchanges
- Proposed upgrading of the Bridgewater Bridge
- \$190 million upgrade in the Midland Highway
- \$31.6 million for the Main North-South Line Rail Capacity improvements, this includes curve and grade easing
- \$24 million for rail capacity improvements at Rhyndaston
- \$1.1 million for the upgrading of the Boyer Line
- Investment in upgrades to the Hobart International Airport



3 Demand for Industrial Land

This section reports on projections for industrial land demand over the next 5, 15 and 30 years. The industrial land demand projections are based on recent research for the Department of Economic Development, Tourism and the Arts (DEDTA).

The industrial land demand report containing the results of this research is the latest version and follow-up on the Industrial Land Demand for Tasmania, Short to Medium Term Overview that was undertaken in 2006 (with an update in 2008).

3.1 A Revised Methodology

Compared to the earlier research undertaken in 2006 and 2008, the methodology has been revised on a number of key points. The revised industrial land demand projections only include land uses that occupy industrial zoned land, and exclude industrial uses on for instance agricultural land, but include land demand by bulky goods retailing which currently often locates on industrial land.

As a result of, the new industrial land demand projections do no longer include industrial uses on agricultural properties and on mining and resource sites. The projections are for industrial zoned land only. A grey area in that respect is bulky goods retailing. Whether this use should be provided for on industrial zoned land is arguable, and is not determined within the scope of this study. The land demand projections provide land demand estimates for bulky goods retailing as a separate category.

This leads to the second major revision in methodology compared to the earlier study. Over the last decade or so, SGS has collected and entered industrial land use ratios in a database. The data stem from a range of previous studies by SGS on industrial land in metropolitan Melbourne, Sydney and regional cities. The data shows that land use ratios (that is land area per employee) by industry are fairly consistent between different locations. The application of these industry specific data to Tasmania has enabled us to provide industrial land demand projections by four industry categories:

- Local service industries, which are population driven;
- Export oriented industries, which are driven by market opportunities to export
 to the mainland and overseas. The uptake of the irrigation schemes and resulting
 agricultural transition and growth of export clusters are key determinants;
- Transport, warehousing and wholesales, which are intermediate industries
 driven by both population and export growth and trend to gain higher efficiencies
 with Just-in-Time (JiT) distribution processes. In the previous study this industry
 was distributed between local service and export oriented industries;
- Bulky goods retailing is driven by population growth and the sector specific characteristics most notably the matured life cycle of this subsector.

The previous study made a distinction between local service and export oriented industries only.



The employment projections for local service industries and bulky goods retailing are assumed to be driven by population growth and real income changes. The income projections are age specific and take ageing of the population into account as well as the impacts of compulsory superannuation. The employment projections for export oriented industries are driven by market opportunities for Tasmanian export products. The rate of uptake of the irrigation schemes is a key determinant. The employment projections for wholesale and trade are driven by both local demographic changes (i.e. population growth and real income changes) and export trade.

3.2 Land demand Projections

Two scenarios were developed for projecting the future demand of industrial land in Tasmania over the next 30 years. Both scenarios are based on plausible assumptions about the state's future. One scenario provides land estimates according to a low scenario and the other according to a high scenario. The scenarios provide a range (between low and high) within which future actual land demand is expected to lie.

The low scenario assumes that population growth will follow the medium population growth scenario by Demographic Change Advisory Council of Tasmania (DCAC)⁴. For export oriented industries and transport & warehousing the underlying assumptions are firstly that the uptake and roll-out of the regional irrigation schemes is slower than anticipated. This results in a slower expansion of food processing, transport and warehousing and industries servicing farms.

According to the high scenario population growth will be strong and in line with the DCAC high growth scenario. The housing market is assumed to grow moderately to strongly, providing opportunities for the bulky goods industry to grow moderately (slower than over the last decade). The uptake and roll-out of the regional irrigation schemes will be strong, allowing the agricultural industry to increase production and shift to higher margin crops. Food and beverage processing as well as transport and warehousing experience strong growth. The mining sector will continue to grow with new processing facilities being set up in the north-west. Higher value-added manufacturing will expand in certain clusters, most notably the maritime and mining engineering. The wood processing industries will see growth in niche areas such as specialty timbers and processing.

The Industrial Land Demand for Tasmania (2011-2041) report provides a more detailed description of the method used and underlying assumptions.

For the short, medium and long term, the land demand projections for Southern Tasmania are as follows. In the short term industrial land demand for Southern Tasmania is projected to lie between 47 and 66 hectares. The figure below (Figure 29) shows the land demand projections by industrial category.

⁴ Comparison of population estimates by ABS with the DCAC projections for 2007-2010 indicates that real population growth in Tasmania was between the medium and high scenario.



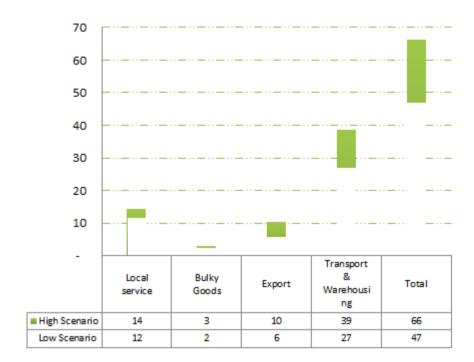


Figure 29 Industrial Land Demand by Category (in ha) 2011-2016

Totals for Southern Tasmania

Source: SGS (2011)

In the medium term from 2011 to 2026, industrial land demand is expected to lie between 148 and 212 hectares (Figure 30).

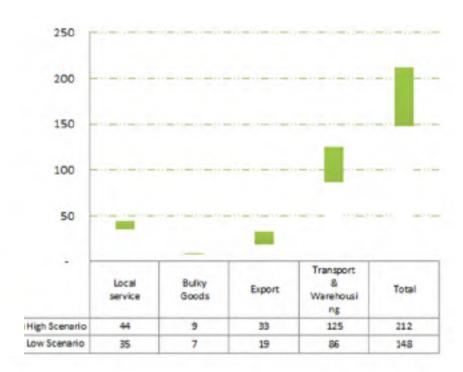


Figure 30 Industrial Land Demand by Category (in ha) 2011-2026

Totals for Southern Tasmania

Source: SGS (2011)

For the long term from 2011 to 2041, industrial land demand is expected to lie between 328 and 467 hectares (Figure 31).

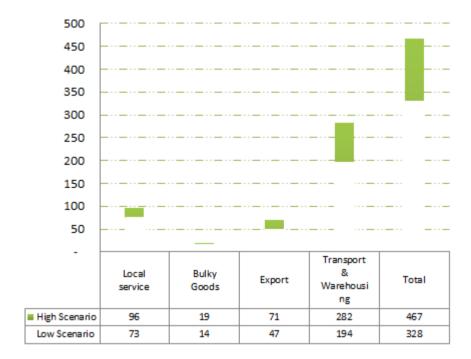


Figure 31 Industrial Land Demand by Category (in ha) 2011-2041

Totals for Southern Tasmania

Source: SGS (2011)

By comparison, the table below shows the total industrial land demand projections for the three Tasmanian regions and Tasmania as a whole (Table 7).

Table 7 Summary of Industrial Land Demand Projections by Region

	2011-2016		2011-	2026	2011-2041	
Range	Low	High	Low	High	Low	High
North-West	30	42	94	136	210	301
Northern	28	40	88	127	194	277
Southern	47	66	148	212	328	467
Tasmania	105	148	330	474	732	1,046

Source: SGS (2011)

The above land demand estimates include local service industries. Planning for export oriented industries, transport and warehousing and bulky goods retailing has a significant regional planning component to it. These sites should be planned for at the regional level, based on cooperation between Councils with the aim to provide the best possible sites and foster economic growth of the entire region.

Local service industries are predominantly planned for at the local level. The key exceptions to that being strongly urbanised municipalities where there is little or no space left to create additional industrial land, and where there is often pressure to convert existing industrial land to other higher value uses such as residential or commercial. In Southern Tasmania this is mainly the case in Hobart and Glenorchy, where some demand can be accommodated by infill development, densification or uptake of vacated heavy manufacturing sites. The remainder of the demand will increasingly 'flow over' into adjacent municipalities with sufficient industrial land available, such as Clarence and Brighton. As part of a survey conducted amongst the Southern Councils, the Hobart City Council response indicated that the impression exists that some of the light industrial (car related) light industries are increasingly being pushed out of the City (DEDTA, 2011).

In order to assist municipalities in their land use planning, land demand for local service industries were also calculated at the local level. The figures below show land demand for local service industries for the short (Figure 32), medium (Figure 33) and long term (Figure 34).

Tasman Southern Midl Sorell Kingborough **Huon Valley** Hobart Glenorchy Glam/Spring B Derw Valley Clarence Central Highl Brighton 1.0 2.0 3.0 4.0 5.0 6.0 7.0 8.0 9.0 Glam/Sp Glenorc Kingbor Central Derw Huon Souther Clarence Hobart Brighton Sorell Tasman Highl Valley ring B hy Valley ough n Midl 0.5 0.0 0.2 0.3 2.5 3.6 0.6 1.5 0.5 0.1 0.0 Low 1.4 0.4 0.7 1.9 0.6 High 0.5 0.0 1.7 0.3 3.1 4.5 0.1 0.1

Figure 32 Industrial Land Demand for Local Service Industries, 2011-2016

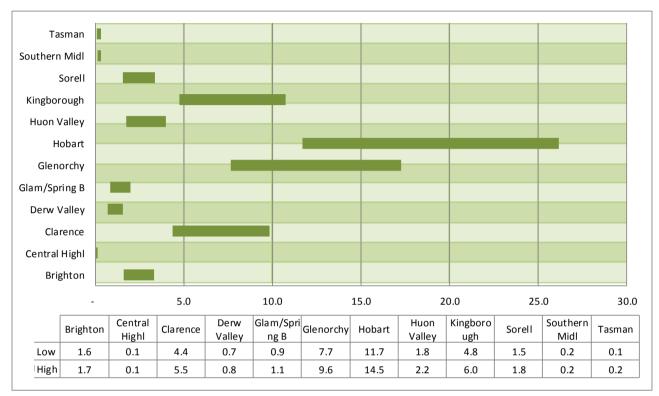
Source: SGS (2011)

In the short term, land demand for local service industries is highest in Glenorchy and Hobart, between 6.1 hectares and 7.6 hectares. Because of the limited availability of industrial land, a significant share of this demand may need to be accommodated elsewhere in a nearby municipality. Kingborough is expected to experience demand of between 1.5 and 1.9 hectares, while Clarence is expected to experience demand of between 1.4 and 1.7 hectares.



The patterns for the medium and long term are similar to the short term, but in a different order of magnitude (Figure 33).

Figure 33 Industrial Land Demand for Local Service Industries, 2011-2026



Source: SGS (2011)

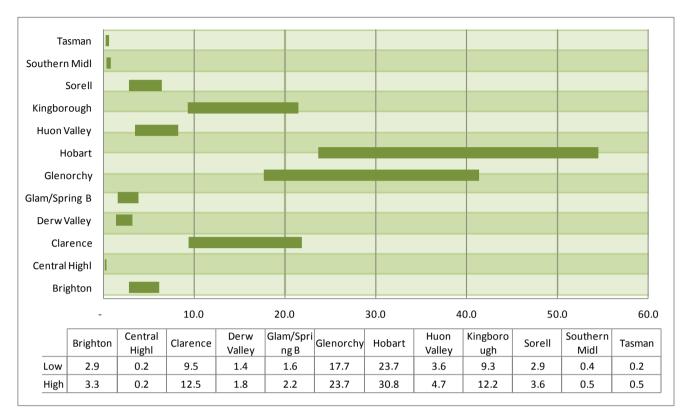


Figure 34 Industrial Land Demand for Local Service Industries, 2011-2041

Source: SGS (2011)



4 Vacant Industrial Land

This section identifies the type, quantity and location of the available vacant industrial land in Southern Tasmania.

4.1 Vacant Land Verification Process

In order to determine the supply of vacant industrial land an approach was adopted to ensure the estimates are as correct as possible. As part of earlier assignment work regarding industrial land by SGS it was found that some data sources were inconsistent in regards to the current supply of vacant land. The existing supply of vacant industrial land is of course always a representation of the situation at a given moment. The supply changes as a result of uptake of vacant land, land becoming vacant again after being used and as a result of more land rezoning.

The greatest inconsistency in vacant land data existed between the General Valuer's data and Clarence City Council data. The data of both sources were compiled at the parcel level and any duplications were removed.

The next step involved the verification process of all the potential vacant industrial land lots in Southern Tasmania. The first step of verification consisted of an examination of aerial imaging of these parcels (10cm resolution and accurate to 30cm, images taken in April 2011). For some parcels for which the imaging was not available, the List satellite images were used (dated March 2010). This step resulted in parcels being eliminated as being 'vacant'. The current use of a number of parcels remained 'unsure' after this step.

The supply of potential vacant parcels were also presented to Council planning representatives during a meeting (19 September 2011) and email follow up for confirmation. As a result, more parcels were definitive eliminated as being 'not vacant' or confirmed being 'vacant'. This step also resulted in a number of parcels being added by the municipalities as being currently 'vacant'.

The last step consisted of site visits to a handful of parcels of which the current use was still 'unsure'. After this final step, all parcels had been definitely confirmed as being 'vacant' or 'not vacant'.

The verification process has resulted in updated estimates of existing vacant industrial land in Southern Tasmania. In total, it is estimated there are 84 vacant industrial parcels comprising a total land area of 176 hectares. The majority of vacant land is situated within the municipality of Clarence.

The figures below show that most vacant lots (Figure 35) and the majority of the vacant land area (Figure 36) is located in Clarence City Council, followed by Kingborough Council and Brighton Council. In terms of vacant land area, significant areas are also still available in Huon Valley Council.

Four municipalities have no vacant industrial land available, being Hobart, Tasman, Southern Midlands and Central Highlands. In Hobart all industrial land has been taken up, with no opportunity increase industrial zoned land. Tasman, Southern Midlands and Central Highlands would most likely have the opportunity to rezone land to industrial if there was a demonstrated need.

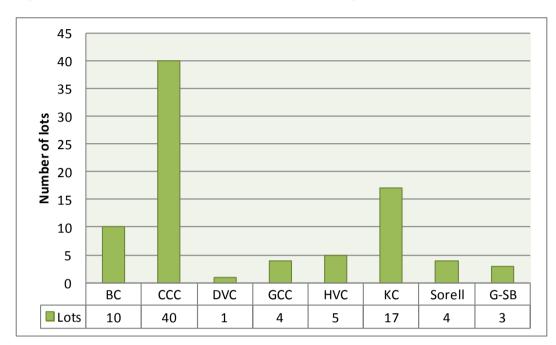


Figure 35 Vacant Industrial Land Parcels by Council, 2011

BC= Brighton Council; CCC= Clarence City Council; DVC= Derwent Valley Council, GCC= Glenorchy City Council, HVC Huon Valley Council; KB= Kingborough Council; G-SB= Glamorgan-Spring Bay Council Source: SGS (2011)

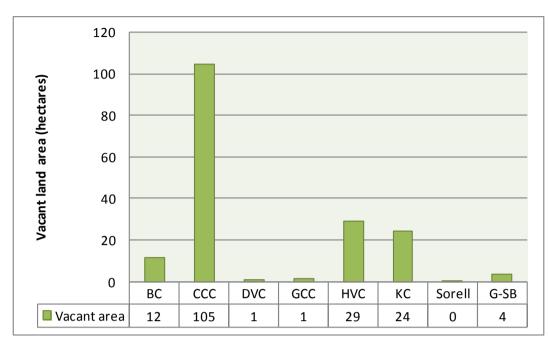


Figure 36 Vacant Industrial Land Area by Council, 2011

Source: SGS (2011)

The lot size of the vacant parcels varies considerably from 370 sqm in Margate to 26 hectares at Kennedy Drive (part of the Aerodrome site). The figure below (Figure 37) shows the distribution of the number of lots by lot size.

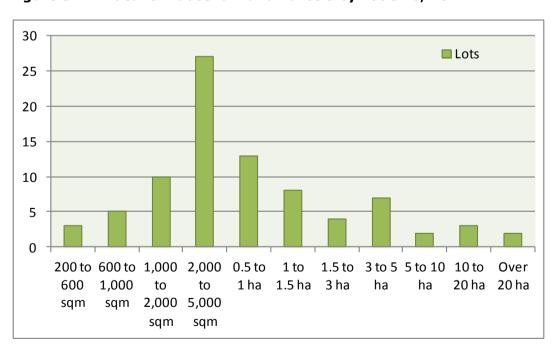


Figure 37 Vacant Industrial Land Parcels by Lot Size, 2011

Source: SGS (2011)

The larger lots, with areas of 10 to 20 hectares and over 20 hectares, represent 56% of the total vacant land stock. In sum the large lots are nearly 99 hectares. The figure below demonstrates this by displaying the share of land area by lot size (Figure 38). Small lots, with areas of up to 5,000 sqm represent 6% of the total vacant land stock or just below 11 hectares.

30% Share of total vacant land area (%) 25% 20% 15% 10% 5% 0% 600 to 1,000 to 2,000 to 200 to 0.5 to 1 1 to 1.5 1.5 to 3 5 to 10 10 to 20 Over 20 3 to 5 ha 1,000 2,000 5,000 600 sam ha ha ha ha ha sam sam sam ■Share of area 0% 0% 1% 5% 5% 5% 4% 15% 9% 28% 28%

Figure 38 Vacant Land by Parcel Size (% of total vacant stock), 2001

Source: SGS (2011)

4.2 Assessment of Vacant Industrial Land

This section describes the available vacant land by municipality in some detail:

- Firstly, this section reports on the location of vacant land using GIS maps.
- Second, there will be a discussion on the suitability of land given its slope and how it is situated in relation to infrastructure and sensitive uses. Regarding the slope of the land, SGS has calculated the average slope for each lot⁵. Generally speaking, a slope of 10% or more makes the land unsuitable for industrial uses. Slopes between 5% and 10% are less preferable for many uses. Sensitive uses have been categorised based on the current zoning of the land. Land zonings that are not seen as potentially conflicting with industrial uses have not been categorised and are displayed in grey. The sensitive land categories are:
 - Residential (including future residential)
 - o Community facilities, including some parks and foreshores
 - Environmental protection, including natural areas with conservation values
 - o Heritage, areas with heritage values

⁵ The average slope is generally a good indicator of the steepness of the land. However, in some cases a slope is concentrated in a minor area of the parcel, and in those cases the measure used here may provide an inaccurate interpretation of the suitability of the land.

- Tourism, land areas with primary tourism uses, including vineyards open to visitation and tastings
- Water supply and conservation, drinking water catchment areas and protected waters
- Thirdly, it provides an assessment of the suitability of the vacant lots for either local service industries, export oriented industries, transport and warehousing and bulky goods retailing.

The second stage of this project will look closer at potential future locations for industrial use. Potential sites for future industrial use are therefore not shown on the maps in this section.

4.2.1 Brighton Vacant and Suitable Industrial Land Assessment

At the time of preparing this report there were 10 industrial lots listed as being vacant, in sum adding to 11.6 hectares of land. Five lots representing 1.5 hectares are situated in the Brighton Industrial Hub and the remaining five parcels, 10 hectares, in the Cove Hill area.

The vacant parcels in the Brighton Industrial Hub each have an area of between 2,000 sqm and 5,000 sqm. The average slope of these parcels is below 5% and should in that respect, be suitable for most industrial uses.

Figure 39 (next page) provides a map that locates the vacant parcels and shows their average slopes.

The vacant parcels in the Cove Hill area range from 8,500 sqm to 4.9 hectares. One parcel of 1.5 hectares has an average slope of 5.8% which may impact somewhat on its suitability for industrial use. The 4.8 hectare parcel has an average slope of 11% and is therefore less suitable for industrial activities. In total there is 6.6 hectares of vacant land with an average slope of less than 10%.



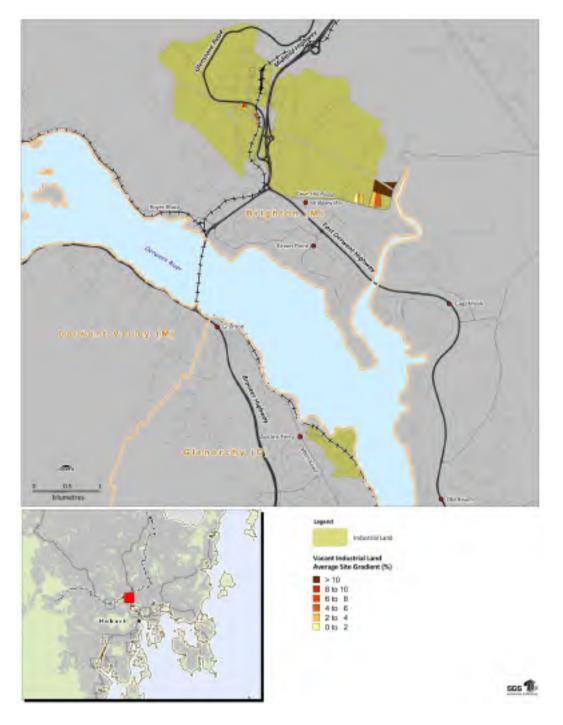
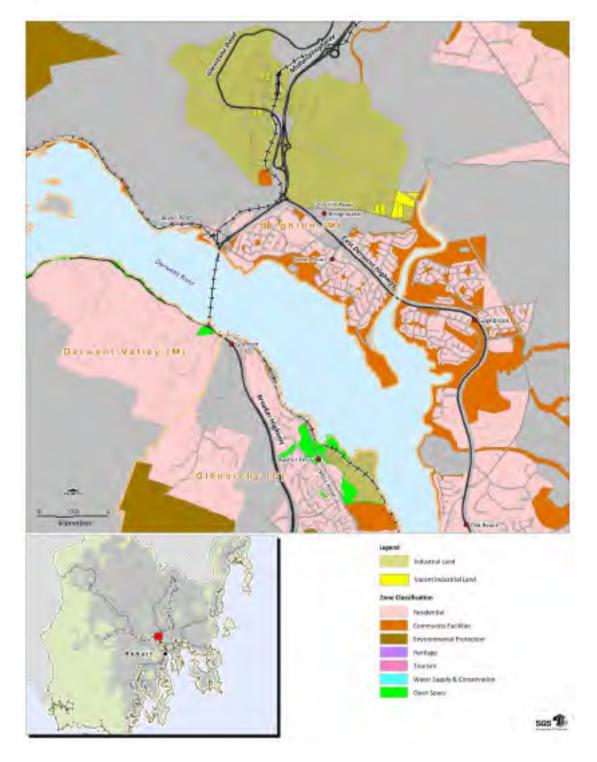


Figure 39 Vacant Industrial Land in Brighton and Parcel Land Gradients

The vacant parcels in Brighton are generally well located in relation to road access. The parcels in the Brighton Industrial Hub are also close to rail access. The parcels at Cove Hill connect to the Midlands Highway via Cove Hill Road.

The parcels are largely situated with sufficient buffer from sensitive uses (Figure 40). The land categorised 'community facilities' involves a little used area. The assessment shows that 6.6 hectares or 9 parcels are suitable for industrial use in terms of slope and nearby uses.

Figure 40 Vacant Industrial Land in Brighton and Nearby Sensitive Uses



4.2.2 Glenorchy Vacant and Suitable Industrial Land Assessment

Glenorchy is the traditional industrial centre of Greater Hobart. While some larger manufacturers have relocated and/or closed over the last few decades, their vacated parcels have generally been taken up quickly by smaller industrial land users, mostly local service industries. While there are always some industrial vacancies as part of changes and relocations, by and large, most land in Glenorchy has been occupied.

Currently, only four vacant industrial parcels remain (1.2 hectares): two small parcels in the Chapel Street area (between 500 and 700 sqm), one parcel in Prince of Wales Bay (3,700 sqm) and one parcel in the Science & Technology Park (7,000 sqm). The parcels at Chapel Street are currently used as informal parking areas.

The average slopes of these areas do not restrict their suitability (Figure 41). The parcel in POW Bay has an average slope of 13.6% which limits the useability of the site.

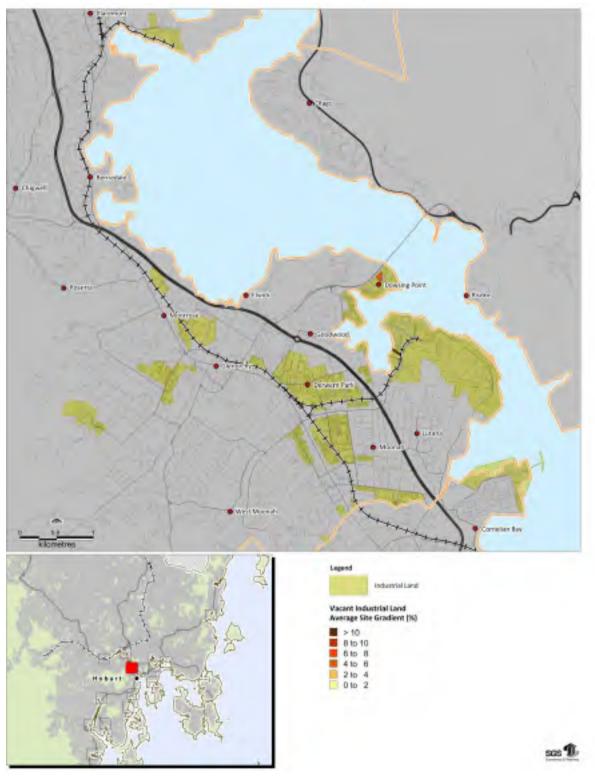
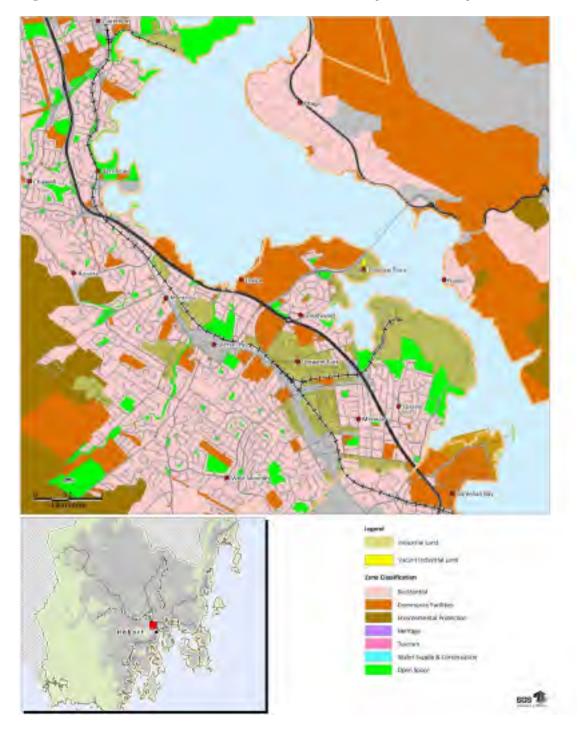


Figure 41 Vacant Industrial Land in Glenorchy and Parcel Land Gradients

All four parcels are located within established industrial areas (Figure 42). The Chapel Street area is close to residential uses and as a result of historically developed land use patterns, there are some residential uses within the Chapel Street precinct, thereby creating some use issues within the industrial precinct.

Figure 42 Vacant Industrial Land in Glenorchy and Nearby Sensitive Uses



The assessment indicates that 8,128 sqm or 3 parcels are suitable for industrial use in terms of slope and nearby uses. The parcel at POW Bay is constrained by slope.

4.2.3 Clarence Vacant and Suitable Industrial Land Assessment

Clarence is the municipality which currently comprises the most extensive supply of vacant industrial land of 40 parcels and 105 hectares. The vacant land areas and their average slopes are shown in the three following maps for Risdon Vale and Mornington (Figure 43 & Figure 44), Kennedy Drive and surrounds (Figure 45 & Figure 46) and Rokeby (Figure 47 & Figure 48).

At Risdon Vale there are currently two vacant parcels with a total area of 19.8 hectares. The largest parcel has an average slope of 13.1%. At Mornington there are currently seven vacant lots of which two have a slope of greater than 10%. In total there is 4.9 hectares of vacant land with a slope of less than 10% in Risdon Vale and Mornington precincts (Figure 43).

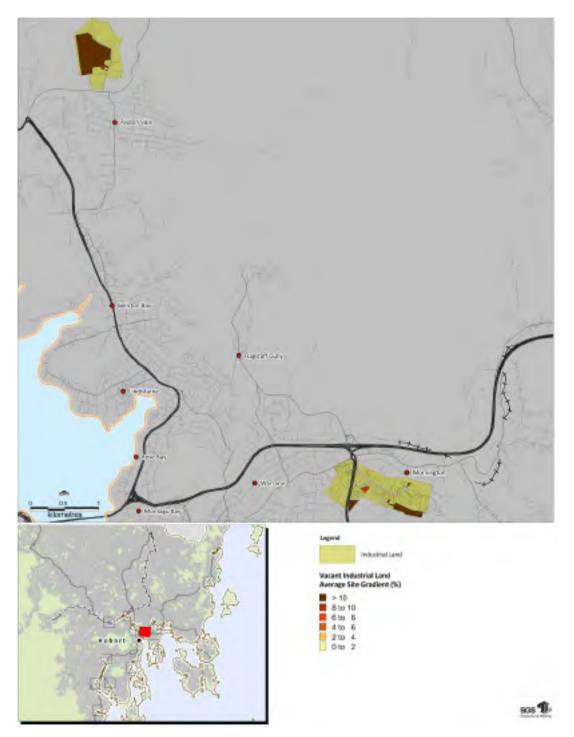
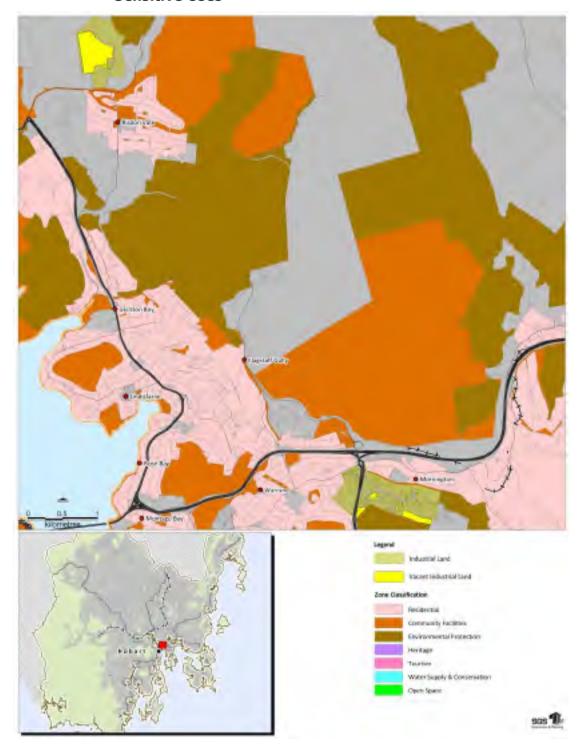


Figure 43 Vacant Industrial Land in Risdon Vale and Mornington, Parcel Land Gradients

The vacant industrial land at Risdon Vale is close to the East Derwent Highway which connects to the Midlands Hwy when heading north and to the Tasman Highway when heading south. The land at Risdon Vale does not border known sensitive uses (Figure 44). The vacant industrial land is close to the Tasman Highway and close to major population concentrations and potential markets. The

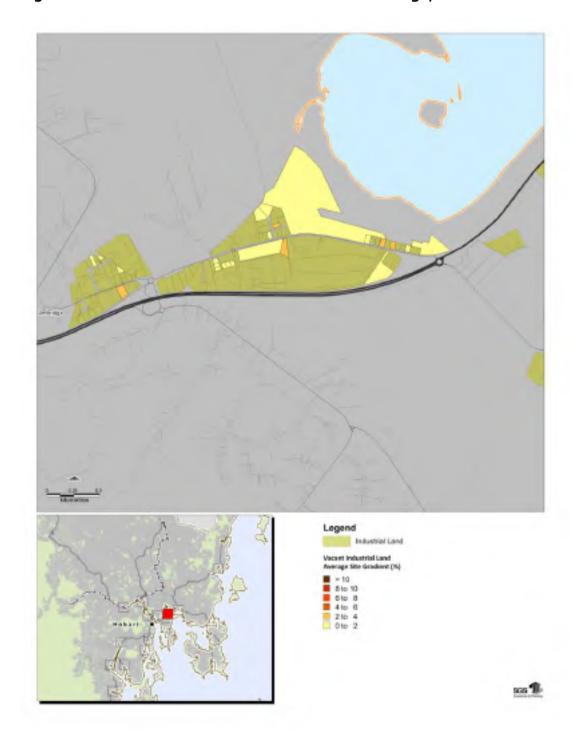
two lots at Mornington that have a slope greater than 10%, also border an area with sensitive natural values (category Environmental Protection).

Figure 44 Vacant Industrial Land in Risdon Vale and Mornington, Nearby Sensitive Uses



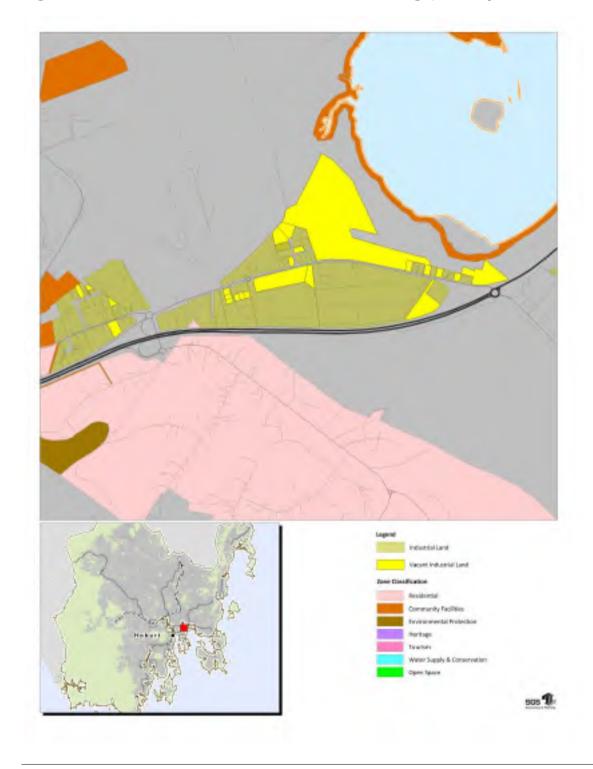
In the Cambridge area, which includes the industrial land at Kennedy Drive there are 23 vacant parcels that in total comprise 38 hectares. One site (the Aerodrome at 115 Kennedy Drive) accounts for 26 hectares. The majority of parcels (18 parcels) are smaller than 5,000 sqm. The industrial land at Cambridge is generally flat and none of the vacant properties have a slope greater than 10% or even 5% (Figure 45).

Figure 45 Vacant Industrial Land around Cambridge, Parcel Land Gradients



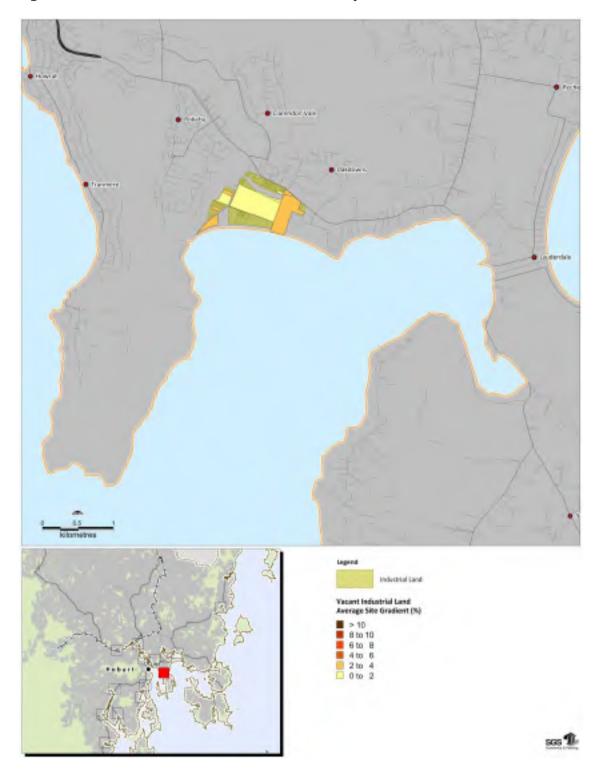
In the Cambridge area there is only one vacant lot that borders a sensitive use area which is in the category Environmental Protection (Figure 46). The total vacant land that is suitable in terms of slope and adjacent uses in Cambridge is 37.7 hectares or 22 parcels.

Figure 46 Vacant Industrial Land around Cambridge, Nearby Sensitive Uses



In the Rokeby precinct there are currently 8 vacant industrial parcels with a total land area of 40 hectares. None of this land has an average slope of greater than 10% (Figure 47).

Figure 47 Vacant Industrial Land in Rokeby and Parcel Land Gradients



The vacant land in the Rokeby area is mostly enclosed within the existing industrial precinct (Figure 48). There are three lots that border an area which is categorised as community facilities which may limit the suitability of the land for certain industrial uses. A very small area of one of the very large land parcels borders a sensitive use and should therefore still be regarded as suitable for industrial use (with enough area to create buffer within the site itself). The two remaining parcels represent a total area of 2.8 hectares.

Figure 48 Vacant Industrial Land in Rokeby and Nearby Sensitive Uses

However, there is one large site in the Rokeby area that lies adjacent to the coast and is low lying. Sea level rise modelling shows that the entire area would be flooded in the case of a storm surge and rising sea levels. This is assuming an average sea level rise of 84 cm by 2100 above the mean sea level in 2004 (The List, November 2011). It appears to be comparable to the Lauderdale area in terms of susceptibility to flooding and climate change. This site is therefore regarded as less suitable for industrial uses. This parcel is also adjacent Community uses.

As a result there are 6 parcels in Rokeby that are both vacant and suitable in terms of slope and adjacent uses. These parcels total 37.5 hectares of industrial land.

The overall result for Clarence (consisting of Risdon Vale and Mornington, Kennedy Drive and surrounds, and Rokeby) illustrates that there are 34 vacant lots which are suitable for industrial use in terms of slope, nearby sensitive uses and sea level rise. The total area comprises 80 hectares.

4.2.4 Sorell Vacant and Suitable Industrial Land Assessment

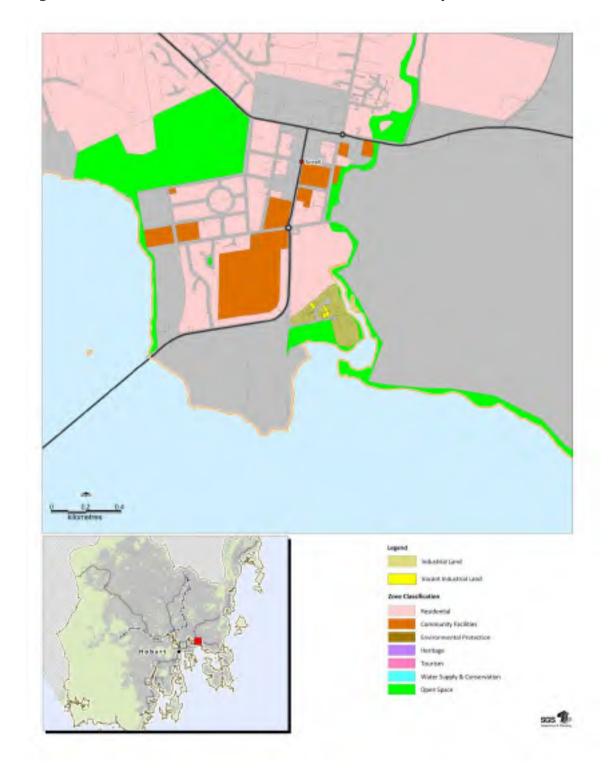
There are currently four vacant industrial lots in Sorell, comprising 2,700 sqm in total. The lot sizes are small and each lot is between 600 and 1,000 sqm. All four lots are generally flat (**Error!** eference source not found.).

Figure 49 Vacant Industrial Land in Sorell, Parcel Land Gradients



All four lots are also contained within an existing industrial precinct. Two of the four parcels are located close to an open space area, but appear to have sufficient buffers (Figure 50).

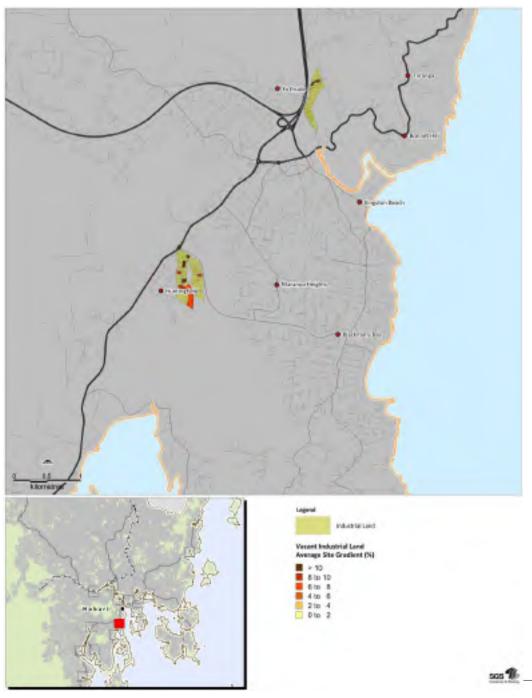
Figure 50 Vacant Industrial Land in Sorell and Nearby Sensitive Uses



4.2.5 Kingborough Vacant and Suitable Industrial Land Assessment

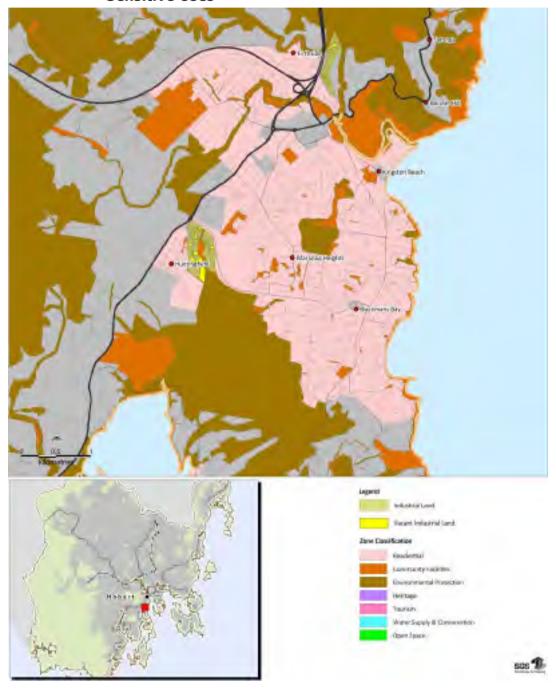
In the Huntingfield and Firthside areas there are currently 11 vacant lots, in total comprising 3.7 hectares. Six parcels, with a total area of 1.3 hectares, have an average slope which is greater than 10%, making them less suitable for industrial use. In addition, there are three lots with an average slope of 8 to 10% and two parcels with a slope of 6 to 8% (Figure 51).

Figure 51 Vacant Industrial Land in Huntingfield and Firthside, Parcel Land Gradients



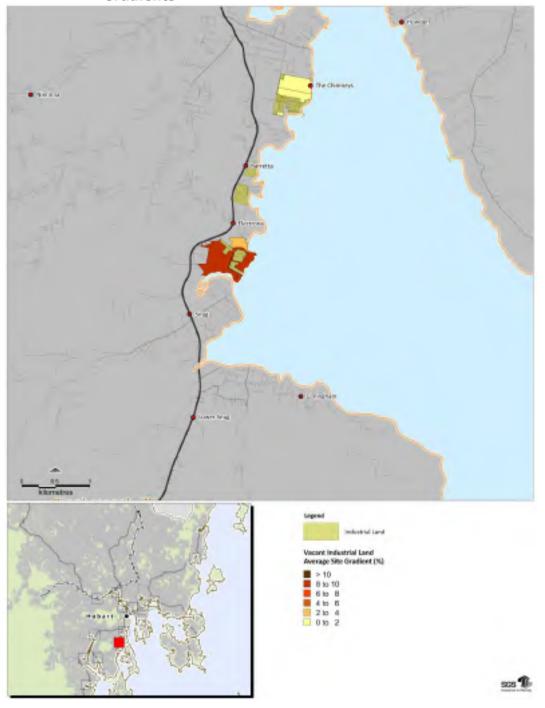
The Huntingfield precinct is closely located to the Peter Murell Reserve, which is a sensitive land use type under the category Environmental Protection. Two large parcels are located adjacent to the reserve, making them less suitable for industrial development, while two parcels are adjacent to residential areas. In total these four parcels, comprise 2.1 hectares. Given the constraints of Huntingfield, only one lot of \sim 2,500 sqm appears to be suitable for industrial use. A development approval for a transport depot has been issued for this site.

Figure 52 Vacant Industrial Land in Huntingfield and Firthside and Nearby Sensitive Uses



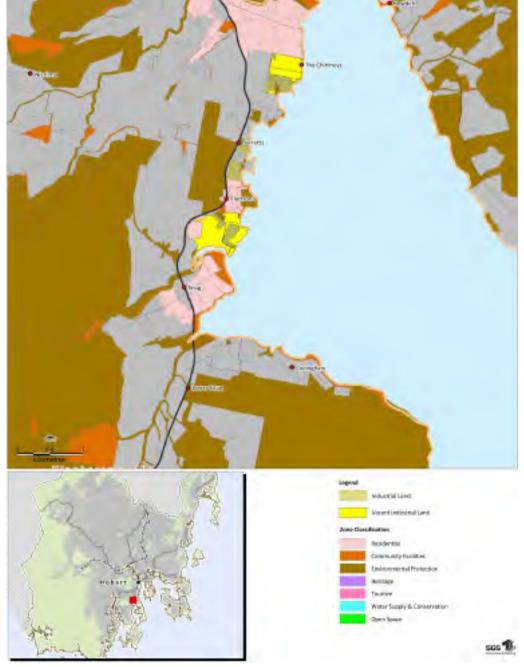
In the Electrona and Margate industrial areas, there are currently six vacant industrial parcels. Both parcels in Electrona are partially developed (around 20%) and have land areas of 3.6 and 4 hectares respectively. Two of the four parcels in Kingborough are also partly developed, but the vast majority remains vacant. In total, the six sites comprise an area of 20 hectares. None of the sites have a slope that is great than 10% (Figure 53).

Figure 53 Vacant Industrial Land in Electrona and Margate, Parcel Land Gradients



Five of the six parcels adjoin residential and environmentally protected land and would therefore be less suitable for industrial development (Figure 54). Council indicates that two of these sites contain a significant share of land with priority vegetation, making them unsuitable for industrial development. Additionally, one of the sites would be difficult to gain access to. As a result, only one site with an area remains largely undeveloped and suitable for industrial use in terms of slope and adjacent uses. This parcel is measures 3.4 hectares.

Figure 54 Vacant Industrial Land in Electrona and Margate and Nearby **Sensitive Uses**

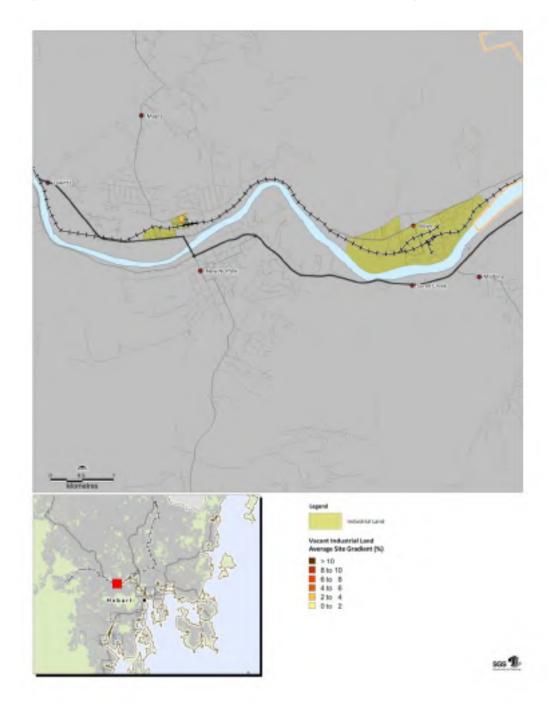


Overall Kingborough has only two vacant and suitable sites (in terms of slope and adjacent uses) for industrial development. These sites have a total area of 3.6 hectares. The smaller of the two lots already has a development permit issued for it.

4.2.6 Derwent Valley Vacant and Suitable Industrial Land Assessment

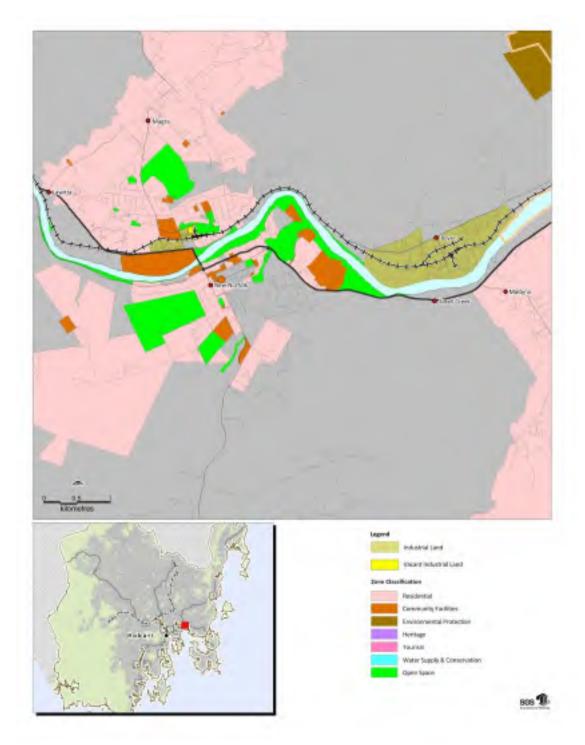
The vast majority of industrial land in the Derwent Valley is situated along the river Derwent near the town of New Norfolk and adjacent to the rail line. There is only one vacant site remaining (Figure 55). This site has a slope of 2 to 4%.

Figure 55 Vacant Industrial Land in Derwent Valley, Parcel Land Gradients



The parcel is situated within an industrial estate with some open space nearby but with sufficient buffer to allow for industrial use (Figure 56).

Figure 56 Vacant Industrial Land in Derwent Valley and Nearby Sensitive Uses



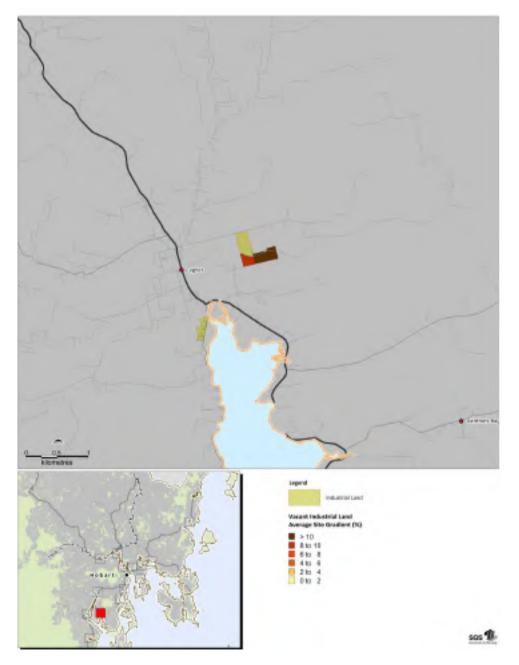
In Derwent Valley there is currently one vacant site, with a total area of 6,400 sqm, suitable for industrial use in terms of slope and nearby uses.



4.2.7 Huon Valley Vacant and Suitable Industrial Land Assessment

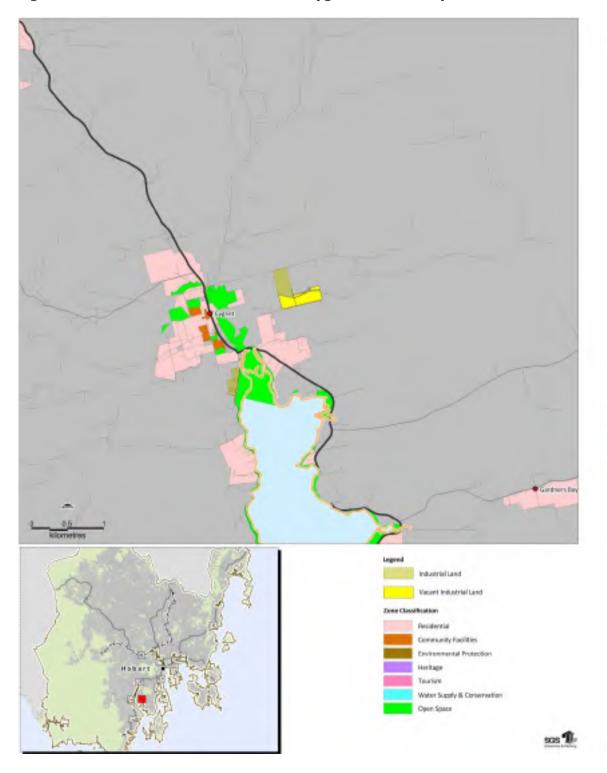
There are five vacant industrial sites in the Huon Valley with a total area of 29 hectares. There are currently no vacant industrial land parcels remaining in Huonville. Three of the sites are located in the Cygnet area. Of these three sites, two have an average slope of more than 10% (12% and 15%) which makes them less suitable for industrial use (Figure 57). The remaining site has a slope of less than 10%, and measures 3 hectares.

Figure 57 Vacant Industrial Land in Cygnet, Parcel Land Gradients



The three sites in Cygnet are located in a mostly agricultural area, at sufficient distance from any sensitive uses (Figure 58).

Figure 58 Vacant Industrial Land in Cygnet and Nearby Sensitive Uses



There is one vacant parcel with a total area of 2 hectares of industrial land in the Geeveston area. This site has an average slope of greater than 10% making the site less suitable for industrial development (Figure 59).

Vacant Industrial Land Average Site Gradient (%)

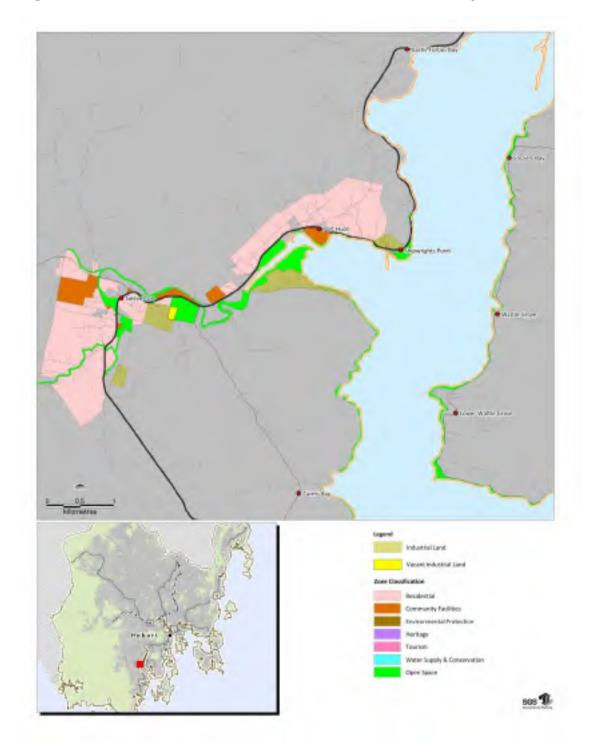
Figure 59 Vacant Industrial Land in Geeveston, Parcel Land Gradients

Source: SGS, 2011



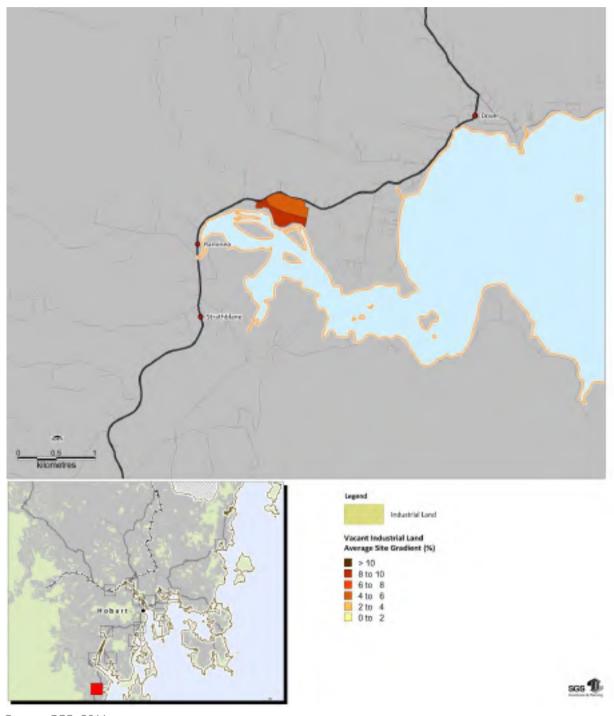
The site in Geeveston is located near a public sportsground, making it less suitable for heavy industrial uses (Figure 60). Based on the analysis, the vacant industrial site in Geeveston is less suitable for industrial development due to slope and adjacent use which would, at the very least make the site unsuitable for heavy industrial use.

Figure 60 Vacant Industrial Land in Geeveston and Nearby Sensitive Uses



In Dover there is one vacant industrial site which was a former saw mill. The site measures 18 hectares and has a slope of 8% to 10% on average which makes it suitable for most industrial uses (Figure 61).

Figure 61 Vacant Industrial Land near Dover, Parcel Land Gradients

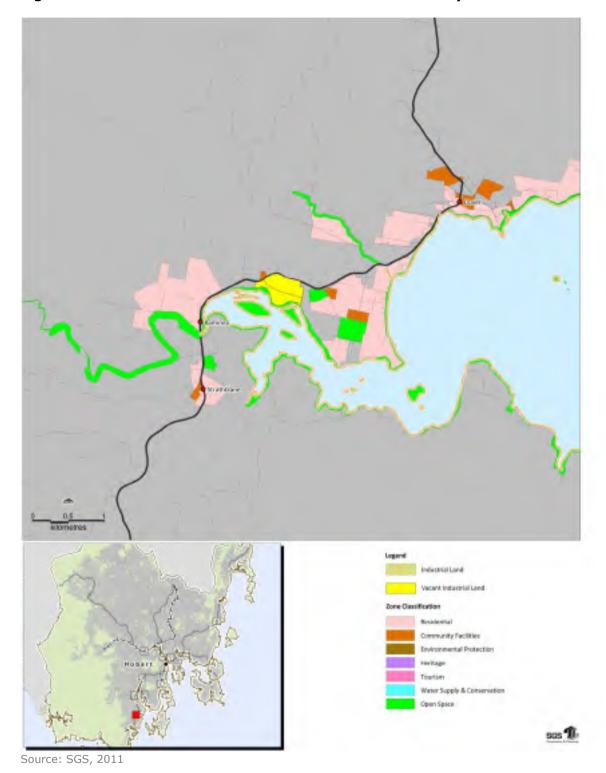


Source: SGS, 2011



The site is located close to the waterfront along which there is a strip of open space (Figure 62). The site is sufficiently large to enable an appropriate buffer from the open space area.

Figure 62 Vacant Industrial Land near Dover and Nearby Sensitive Uses



The above analysis shows there are two vacant and suitable industrial parcels in Huon Valley, one in Cygnet and the other in Dover. The two sites comprise a total area of 2.1 hectares. Further, it should be noted that the rezoning of a 20 ha site in Ranelagh to industrial zone has been recently approved (October 2011). This site will be assessed as one of the future industrial sites (Stage 2).

4.2.8 Glamorgan-Spring Bay Vacant and Suitable Industrial Land Assessment

In the Glamorgan-Spring Bay region there are currently three vacant industrial lots in the town of Triabunna. In addition, the future of the Triabunna mill remains uncertain, and could impact on several related local industries.

The three vacant lots have a total area of 3.7 hectares with each of the sites having an area between 1 and 1.5 hectares. The three sites all have a slope less than 6%, making them suitable for industrial use from that perspective (Figure 63).

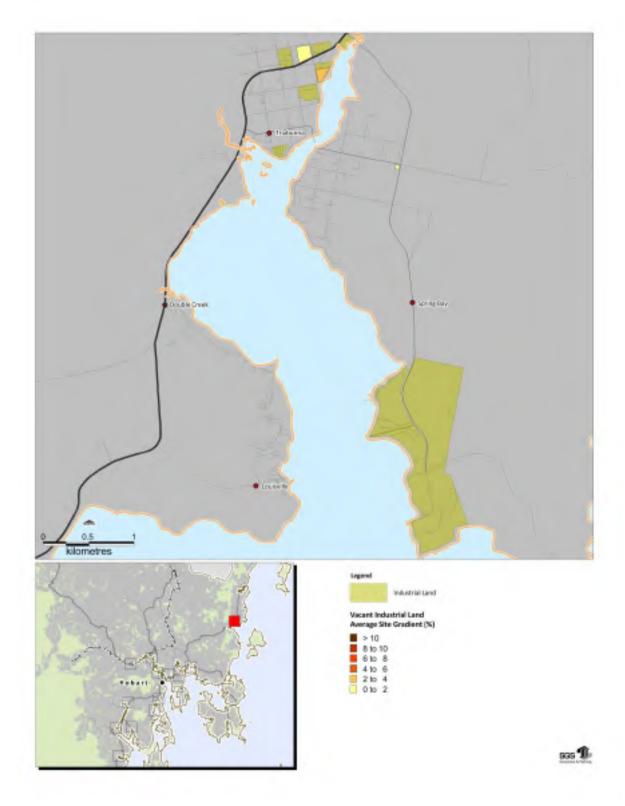
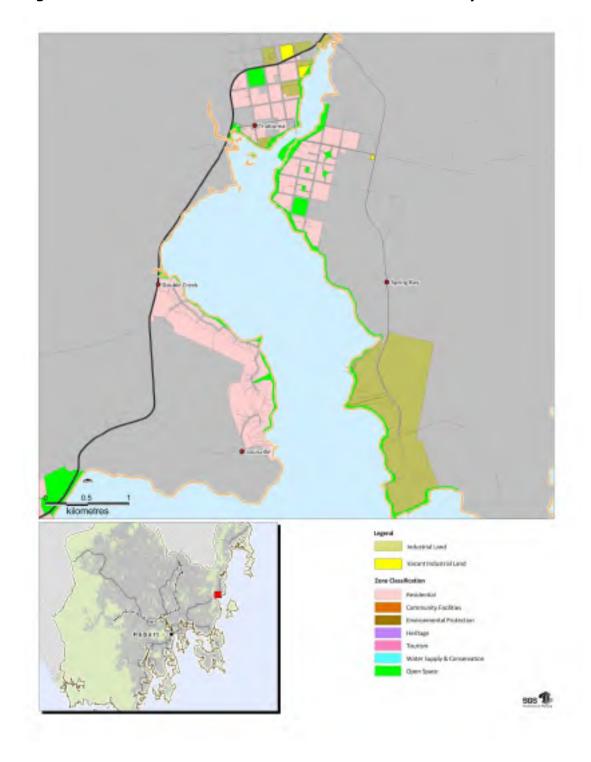


Figure 63 Vacant Industrial Land in Triabunna, Parcel Land Gradients



Two of the three sites are at a sufficient distance from sensitive uses with one of these sites being separated from residential uses by the main highway (Figure 64). This site may be less suitable for heavy industrial uses. The third vacant site is adjacent to a residential area and an open space strip along the waterfront. This site would be less suitable for industrial use.

Figure 64 Vacant Industrial Land in Triabunna and Nearby Sensitive Uses



The above maps show that two of the three vacant sites would be suitable for industrial use in terms of slope and nearby uses. These two sites have a total area of 2.3 hectares.

In addition, there is a large site near the Triabunna mill that would potentially be available for future industrial use. This site will be included in stage 2 of the project.

4.2.9 Central Highlands and Southern Midlands Vacant and Suitable Industrial Land

In addition to the vacant land identified so far, additional information provided after consultation and data analysis shows there is some vacant industrial land available in Bothwell and Oatlands. Because the data were provided at a later instance, the level of detail of assessment is limited. The table below shows the amount of industrial land in Bothwell (Central Highlands) and Oatlands (Southern Midlands).

Table 8 Vacant Industrial Land in Central Highlands and Southern Midlands

Central Highlands15.2 ha15.2 haSouthern Midlands7.4 ha7.0 ha

Source: Central Highlands and Southern Midlands Councils

4.2.10 Overview of Vacant and Suitable Industrial Land

The land suitability analysis has significantly narrowed the available supply of vacant and suitable industrial land in Southern Tasmania. Table 9 illustrates that the initially vacant land supply of 199 hectares or 94 parcels has been diminished to 141 hectares or 67 parcels, once accounting for the slope and nearby uses of individual parcels.

Table 9 Summary of vacant and suitable industrial land

Municipality	Vacant parcels	Vacant area (ha)	Vacant parcels, slope <10%	Vacant area, slope <10%	Vacant parcels, no conflicting uses AND slope <10%	Vacant area, no conflicting uses AND slope <10%
Brighton	10	11.6	9	6.6	9	6.6
Glenorchy	4	11.8	3	0.8	3	0.8
Clarence	40	105.0	37	83.2	34	81.1
Sorell	4	0.3	4	0.3	4	0.3
Kingborough	17	24.4	11	23.1	2	5.7
Derwent Valley	1	0.6	1	0.6	1	0.6
Huon Valley	5	29.2	2	21.1	2	21.1
GlamS.Bay	3	3.7	3	3.7	2	2.3
Central Highl.	3	15.2			3	15.2
Southern Midl.	7	7.4			6	7.0
Grant Total	94	198.5	70	139.4	67	140.6

^{*} Municipalities without any vacant industrial land are not shown

Source: SGS (2011)

4.3 Infill Capacity of Existing Land

Of all the municipalities of Southern Tasmania, Glenorchy has the most pressing shortage of industrial land. As part of an experimental exercise, SGS analysed current industrial land use patterns in Glenorchy⁶.

As a rule of thumb, the building area to site area ratio for industrial activities (local service and export oriented industries) is 50% or 1:2. This ratio is based on SGS' data collected over a range of land use studies in urban and suburban areas in Victoria.

⁶ From the land use database a selection was made on types of businesses (only industrial, workshop and manufacturing sites). Then all sites without building areas were excluded from the analysis. And finally only those localities with more than 20 businesses that meet these criteria were taken into account.



Comparison of Glenorchy's building to site ratio with the SGS database suggests that the intensity of land use in some industrialised areas of Glenorchy is below average. It was calculated that if the building to site ratio was 50% in Glenorchy, there would still be 26 hectares of vacant industrial land available.

Better use of existing land has the potential to increase the capacity of municipalities to accommodate demand for local service industries. This is especially true for those areas that are experiencing a shortfall of land that may restrict local economic development.

5 Comparison of Demand and Supply of Industrial Land

This section demonstrates the shortfalls for industrial land that may be expected over the next fifteen years based on existing supply of industrial land. As a rule of thumb, there should be about 15 years of industrial land available to ensure land prices are not driven up disproportionally.

In general terms, current supply is sufficient to meet demand over the next five years, without taking account of site location and lot size (Table 10). In the medium term however, there is a projected shortfall of between 7 and 71 hectares for the next fifteen years (2011-2026).

Table 10 Supply and demand of vacant industrial land (in ha), 2011 -2041

Comparison Supply and Demand for Industrial Land				
Supply (vacant and suitable industrial land)		141		
Demand	Low	High		
- 2011-2016	47	66		
- 2011-2026	148	212		
- 2011-2041	328	467		

Source: SGS, 2011

To provide more industry and location specific results, the following section will compare demand and supply on a more detailed level. The first step of this analysis is to determine, at a local level if there is sufficient land to accommodate local service industries. The next step of the analysis is to show to what extent the remaining vacant land can accommodate projected demand for export oriented industries, transport and warehousing and bulky goods retailing.

5.1 Local Service Industries

When planning for industrial land, the aim should be to accommodate demand for local service industries locally wherever possible. Table 11 compares current vacant and suitable industrial land with the projected demand for land by local service industries. It shows that most municipalities have sufficient land to accommodate local industries. However, a number of municipalities, mostly the strongly urbanised areas, have insufficient land to meet demand by local service industries. If it is not possible to create more industrial land or to make better use of existing land, this demand will 'flow over' into nearby municipalities.

Table 11 Vacant and Suitable Industrial Land with Demand by Local Service Industries (in ha)

	2011	2011-2026		2011-2026	
	Land Supply	Demand for local service industries		Shortfalls	
		low	high	low	high
Brighton	6.7	1.6	1.7		
Clarence	81.1	4.4	5.5		
Derwent Valley	0.6	0.7	0.8		
Glenorchy	0.8	7.7	9.6	-6.9	-8.8
Hobart	0	11.7	14.5	-11.7	-14.5
Kingborough	3.6	4.8	6	-1.2	-2.4
Sorell	0.3	1.5	1.8	-1.2	-1.5
Central Highlands	15.2	0.1	0.1		
Glamorgan-Spring Bay	2.3	0.9	1.1		
Huon Valley	23	1.8	2.2		
Southern Midlands	7	0.2	0.2		
Tasman	0	0.1	0.2	-0.1	-0.2
Grand total	140.6	35.5	43.7	-21.1	-27.4

Source: SGS, 2011

Although there is no in principle shortfall, the current lot sizes in Brighton are not necessarily appropriate for local service industries: all parcels are over 2,000 sqm. Consultation with Council has revealed that some land currently zoned commercial is likely to be rezoned to industrial. This may provide growth opportunities for local service industries. This is an issue that will be further investigated in Stage 2 of the project.

Clarence has the most abundant supply of industrial land. Although there is no shortfall of industrial land to meet demand for local service industries, the currently available lot sizes may constrain industries requiring parcels of less than 1,000 sqm. As an indication, approximately 40% of all existing industrial uses operate from lots smaller than 1,000 sqm.

Derwent Valley has sufficient land available to meet demand from local service industries over the next 15 years. Central Highlands and Southern Midlands have sufficient land available to meet local demands over the medium to long term.

Glenorchy has insufficient industrial land available to accommodate projected demand for local service industries. Better use (more intense use) of existing land may enable a higher level of self-containment (see also 4.3 Infill Capacity of Existing Land). Any demand that is not accommodated within Glenorchy will most likely flow over to the nearby municipalities of Brighton and Clarence.

There is sufficient industrial land in Triabunna (Glamorgan-Spring Bay) to accommodate local service industries. However, current lot sizes do not correspond with the average needs of local service industries.

In the Huon Valley there is sufficient industrial land to accommodate local service industries. However, the location and lot sizes of the land do not correspond with the typical needs of local service industries. Recently, the rezoning of approximately 20 hectares of land to industrial was approved. This land is close to the regional centre Huonville and therefore likely well positioned to absorb demand for local service industries. The industrial land in Cygnet (the second centre in the Valley) would need to be subdivided to meet the needs of local service industries.

For Kingborough, the current supply of suitable industrial land may be insufficient to accommodate demand by local service industries. A site has been identified for future industrial use. This site will be assessed in stage two of the study. The available vacant and suitable land does not provide for small lots of less than 2,000 sqm.

For Sorell, the available vacant industrial land is not sufficient to accommodate demand from local service industries over a 15-year timeframe. The shortfall is estimated between 1.2 and 1.5 hectares. So far, no new potential sites for future industrial use have been identified. This issue will be taken up in stage 2 of the study.

Hobart is the most urbanised area of Southern Tasmania and the prime economic centre. As in many other cities, local service industries are pushed towards the fringes of the metropolitan area. The shortfall of industrial land for local service industries is projected to be between 12 and 15 hectares over the next 15 years. Most of this demand will flow over into nearby municipalities with sufficient suitable land; mostly Clarence. While there is little, if any opportunity to create more industrial land in Hobart, it would be important to retain at least some industrial land. It is expected that Hobart, and to some extent Glenorchy will experience a market drive towards higher value uses in these areas and a push to rezone some industrial land to commercial and in some cases to residential.

For the Central Highlands and the Southern Midlands no shortfall is expected over the next 15 years for local service industries. The municipalities indicate there is no demand for industrial land.

Tasman is projected to experience a small shortfall of industrial land to accommodate local service industries. Consultation with Council shows there may be opportunities for future industrial zonings. This will be further investigated in stage 2.

If both Hobart and Glenorchy are not able to accommodate more local service industries through better use of existing land and/or the creation of more industrial land, there is between 19 and 23 hectares of demand for local service industries that would flow over to nearby municipalities, mostly Clarence and some to Brighton (but that is further out from the centre of Greater Hobart and demand would experience competition from export industries and transport and warehousing). Assuming that Clarence and Brighton would accommodate this over flow of demand, there would be no vacant land left in Brighton and between 57 and 63 hectares of industrial land left in



Clarence to accommodate other industrial uses, that is export oriented industries, transport and warehousing and bulky goods retailing.

5.2 Comparison for Other Industries

Table 12 shows the amount of vacant and suitable industrial land by municipality that remains after allowing for demand by local service industries (and over flow demand). It shows that after allowing for demand by local service industries there is between 101 (high demand scenario) and 108 (low demand scenario) hectares of land remaining.

Table 12 Vacant and Suitable Industrial Land after Allowing for Local Service Industries (in ha)

	Supply after allowing for local service industries (2011-2026)		
	low	high	
Brighton	0.0	0.0	
Central Highlands	15.1	15.1	
Clarence	63.1	57.2	
Derwent Valley	0	0.0	
Glamorgan-Spring Bay	1.4	1.2	
Glenorchy	0.0	0.0	
Hobart	0.0	0.0	
Huon Valley	21.2	20.8	
Kingborough	0.0	0.0	
Sorell	0.0	0.0	
Southern Midlands	6.8	6.8	
Tasman	0.0	0.0	
Grand total	107.7	101.2	

Source: SGS (2011)

The majority of the land, or about two thirds, is located within the municipality of Clarence. A significant amount is also located in the Huon Valley. No land would remain available in Brighton. However, export oriented industries and transport and warehousing may take up the current five vacant hectares before local service industries do: in that case Brighton would experience a shortfall of land for local service industries.

In planning for industrial land for the remaining categories (export oriented industries, transport and warehousing and bulky goods retailing) both export oriented industries and transport and warehousing will be treated preferentially to bulky goods retailing (which does not necessarily need to be accommodated on industrial land). Moreover, most of the demand for bulky goods retailing is likely to be catered for within the Hobart International Airport precinct, which is federal land, and as such development does not need to comply with local planning guidelines.

About 92% of jobs in Southern Tasmania are located in Greater Hobart. It is most likely that this pattern will not change strongly in the future. If excluding land demand for bulky goods retailing, the expected shortfall of industrial land for other industries over the next 15 years would be up to 57 hectares when considering available land in the entire region (a. Shortfall of Land (Southern Tasmania) Table 13). When considering that the majority of demand (92%) would occur within Greater Hobart, then the shortfall of land would be between 34 and 88 (b. Shortfall of Land (Greater Hobart Table 13). For the regional areas in Southern Tasmania there is in principle no shortfall of industrial land for export industries and transport and warehousing.

Table 13 Land Supply, Demand and Shortfalls for Transport, Warehousing and Export Oriented Industries*

	Low scenario	High scenario
Supply		
- Brighton	0.0	0.0
- Clarence*	63.1	57.2
- Glamorgan-Spring Bay	1.4	1.2
- Huon Valley	21.2	20.8
- Central Highlands	15.1	15.1
- Southern Midlands	6.8	6.8
a. Total Supply	107.7	101.2
b. Total Supply Greater Hobart	63.1	57.2
c. Total Supply regional areas outside Greater Hobart	44.6	44.0
Demand 2011-2026		
- Transport and Warehousing	86	125
- Export Oriented Industries	19	33
Total Demand (100%)	105	158
Total Demand for Greater Hobart (92%)	97	145
Total Demand for regional areas (8%)	8	13
a. Shortfall of land (Southern Tasmania)	+3	-57
b. Shortfall of land (Greater Hobart)	-34	-88
c. Shortfall of land (regional areas outside Greater Hobart)	+37	+31

^{*} After allowing demand for local service industries to be accommodated.

Source: SGS (2011)

In general terms, Brighton and Clarence are best positioned for many regionally-significant industrial sites, most notably transport and warehousing.

^{**}Assuming Clarence accommodates over flow demand from both Glenorchy and Hobart.

Brighton is strategically positioned at the outskirts of Greater Hobart, is along the key transport corridor to the north, and its linked to interstate and international markets via its port. However, there is currently little vacant land remaining.

The Clarence region has good access to the Hobart International Airport, and therefore any development requiring air transport would best be located in Clarence. However, if it is not possible to significantly expand the supply of industrial land in the Brighton area, then Clarence would be the next best location to accommodate a significant share of demand for transport, warehousing and export oriented industries. This would require sufficient access and road capacity between Clarence and the north-south corridor. This issue will need to be addressed in Stage 2 of the study.

Industrial land in the Huon Valley is not optimally located to accommodate significant portions of demand for transport, warehousing and export oriented industries. The Huon Valley is best located to accommodate land demand from industries that are related to the rich resources of the region: timber (which is experiencing decline currently), aquaculture and agriculture. However, transport and warehousing related to these industries could be accommodated in the Huon Valley.

Industrial land in Glamorgan-Spring Bay is located at significant distance from the economic centre of Greater Hobart, with sub-optimal road connections providing access to the region. The industrial land in Triabunna would be suitable for transport, warehousing and export oriented industries associated with aquaculture / commercial fishing, forest industry and activities, and could make use of the local port facilities.

In short, the vast majority of transport, warehousing and export oriented industry activities will expectedly locate in Greater Hobart. Greater Hobart is home to 92% of the region's employment and economic activity, has a relatively skilled labour force and access to transport routes with (indirect) interstate and international connections. Greater Hobart is also where most supporting service industries, government and education institutions are located. Within Greater Hobart there is only land available in Clarence and Brighton. These areas add between 57 and 63 hectares of industrial land suitable for transport, warehousing and export oriented industries, after allowing for local service industries.

When taking the scale of Greater Hobart into account, the total shortfall of industrial land for transport, warehousing and export oriented industries is between 34 to 88 hectares (*row b. Shortfall of land Greater Hobart* Table 13). This figure is after accounting for industries that would locate in regional areas. There is in principle sufficient vacant industrial land in the regional areas of Southern Tasmania.



The ratio between transport, warehousing and export oriented industries land demand is approximately 1:4, with the projected shortfalls shown in the table below (Table 14). It should be noted that better use of existing land (intensification and infill development) may reduce the shortfall somewhat. This would however require State and or regional measures to enable better use of existing land through land redevelopment projects.

Table 14 Shortfalls of Industrial Land in Greater Hobart (in ha)

	Low	High
Shortfall Transport & Warehousing	27	70
Export Oriented Industries	7	18
Total Land Shortfall*	34	88

^{*}For export oriented industries and transport & warehousing

Source: SGS (2011)

Stage 2 of this study needs to address these shortfalls and identify opportunities for future industrial zoned land to accommodate these needs, primarily within the Greater Hobart area.

In the longer term (to 2041) total demand for industrial land is projected to increase to between 328 to 467 hectares, suggesting an additional need in the order of 187 and 326 hectares of land. Stage 2 of the study needs to consider –in broad terms only- what areas may need to be reserved for industrial use for the very long term (30 years).

5.3 Recommendations and Conclusions

In short, the following list summarises the issues and tasks that need to be addressed in Stage 2 of this study:

- Shortfalls of local industrial land to accommodate future demand for local service industries over the period 2011-2026 in:
 - Glenorchy;
 - Kingborough;
 - Sorell;
 - Hobart; and
 - o possible minor shortfalls in Tasman.
- Potential shortfalls for local service industries based on current lot sizes and competing demand from transport and warehousing and export oriented industries in Brighton.
- Shortfalls of regionally significant industrial land to accommodate future demand for transport & warehousing and export oriented industries of between 34 and 88 hectares. Of this total, between 7 and 18 hectares would be for export oriented industries and 27 to 70 hectares for transport & warehousing. The additional land needs should primarily be catered for within Greater Hobart.
- Identified potential future locations for industrial development in this report, including⁷:
 - o Clarence (Kennedy Road and adjacent to the Hobart International Airport)
 - o Brighton (New industrial park adjacent to new Intermodal Transport Hub)
 - Huon Valley (Potential for new industrial land in Huonville as identified in Huon Valley Land Use and Development Strategy).
- Accessibility and road infrastructure capacity to regionally significant industrial land supplies in Clarence and elsewhere.
- Identify and consider, in broad terms only, potential sites to accommodate long term industrial land demand (30 year horizon) of between 188 and 326 hectares.

⁷ In addition, SGS will consider sites that have been identified as part of a survey amongst all Councils as part of the Industrial land Demand Study (2011-2041) for DEDTA.



Appendix A Documents, Strategies and Policies Review

The following documents were reviewed:

- Clarence City Industrial Development Strategy, AEC Group (2007)
- Draft Hobart Airport Master Plan, Hobart International Airport Pty Ltd, Arup (2009)
- Brighton Structure Plan, Brighton Council, Aurecon (2008)
- City of Clarence Business Prospectus, Clarence City Council (2008)
- Making the right connections: a strategic study of industrial land and infrastructure in
- Southern Tasmania, Department of Infrastructure, Energy & Resources (2005)
- Region Background Report Southern Integrated Transport Plan, State of Tasmania & Southern Tasmanian Councils Authority, Department of Infrastructure, Energy & Resources (2006)
- Tasmanian Urban Passenger Transport Framework: Future Directions for passenger transport in Tasmania's urban areas, State of Tasmania, Department of Infrastructure, Energy & Resources (2009)
- Huon Valley Land Use & Development Strategy, Huon Valley Council, GHD Pty Ltd (2007)
- Planning Scheme Review Project: Topic Papers Infrastructure, Glenorchy City Council, Glenorchy City Council (2008c)
- Review of the Working Port of Hobart, Tasports Pty Ltd, Merrick & Associates (2008)
- Metropolitan Adelaide Industry Land Use Strategy, Planning SA Government of South Australia (2007)
- Economic Impact Assessment of a DFO at the Hobart International Airport, Hobart City Council, SGS Economics and Planning (2006)
- Hobart Gaps and Opportunities Analysis, Hobart City Council, SGS Economics and Planning (2006)
- Industrial Land Demand Tasmania: Short to Medium Term overview, Department of Economic Development, SGS Economics & Planning Pty Ltd (2008 & 2011)
- Draft Southern Tasmania Regional Land Use Strategy.
- Southern Tasmania Regional Land Use Strategy Background Report No.12: Industrial Activity, Southern Tasmanian Councils Authority (Sep 2010)
- Site investigation report for the Brighton Transport Hub, SKM
- Southern Integrated Transport Plan, Department of Infrastructure, Energy & Resources and the Southern, Tasmanian Councils Authority (2010)
- Draft Orford-Triabunna Structure Plan.
- Draft Huonville Structure Plan.



Brisbane
Level 9
269 Wickham Street
Fortitude Valley QLD 4006
P0 Box 1177
Fortitude Valley QLD 4006
P: +61 7 3124 9026
F: +61 7 3124 9031
E: sgsqld@sgsep.com.au

Canberra Level 1 55 Woolley Street Dickson ACT 2602 PO Box 78B Dickson ACT 2602 P: +61 2 6262 7603 F: +61 2 6262 7564

Hobart P: 0439 941 934 F: +61 3 6244 4154 E: sgstas@sgsep.com.au

E: sgsact@sgsep.com.au

Melbourne Level 5 171 La Trobe Street Melbourne VIC 3000 P: +61 3 8616 0331 F: +61 3 8616 0332 E: sgsvic@sgsep.com.au

Sydney
Suite 12
50 Reservoir Street
Surry Hills NSW 2010
P:+61 2 8307 0121
F:+61 2 8307 0126
E: sgsnsw@sgsep.com.au